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MEETING

STATE OF CALIFORNIA

INTEGRATED WASTE MANAGEMENT BOARD

PERMITTING AND ENFORCEMENT COMMITTEE

JOE SERNA, JR., CALEPA BUILDING

1001 I STREET

2ND FLOOR

COASTAL HEARING ROOM

SACRAMENTO, CALIFORNIA

MONDAY, OCTOBER 6, 2003

1:00 P.M.

JAMES F. PETERS, CSR, RPR CERTIFIED SHORTHAND REPORTER LICENSE NUMBER 10063

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## APPEARANCES

COMMITTEE MEMBERS

Michael Paparian, Chairperson

Steve Jones

Cheryl Peace

STAFF

Mark Leary, Executive Director

Julie Nauman, Chief Deputy Director

Michael Bledsoe, Acting Chief Counsel

Howard Levenson, Deputy Director

Mark de Bie

Reinhard Hohlwein

Willy Jenkins

Mary Madison-Johnson

Wes Mindermann

Leslie Newton-Reed

Dianne Ohiosumua

Virginia Rosales

Lorainne Van Kekerix

John Whitehill

ALSO PRESENT

Jackie Adams, San Bernardino County LEA

Evan Edgar

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## APPEARANCES CONTINUED

ALSO PRESENT

Louis Flores

Ernie Genter, Lassen County Environmental Health Department

Lori Holk, Riverside County LEA

Ronald Holst, LA DWP

Dave Hotchkiss, LA Assistant City Attorney

Jeff Meberg, Nursery Products

Steven Sobb

William Spring, LA DWP

Tom Valentino, Lassed Regional Solid Waste Management Authority

Paul Willman, Waste Management Operator

Mike Wochnick

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1	PROCEEDINGS

- 2 CHAIRPERSON PAPARIAN: Welcome, everybody. This
- 3 is the Permitting and Enforcement Committee.
- 4 Before we get started I need to read an
- 5 announcement. After I read this announcement, we'll go
- 6 into the regular meeting. And it has to do with our
- 7 evacuation drills during the month of October in this
- 8 building.
- 9 This month we will be conducting our full
- 10 building evacuation drill, which will include evacuating
- 11 this room. This drill will occur without advanced notice
- 12 and may occur during this meeting.
- 13 Please look for and note at least two emergency
- 14 exits are located inside the hearing room and in the
- 15 connecting halls outside the conference rooms within the
- 16 remainder of the building.
- 17 If the alarm sounds, evacuate immediately. Take
- 18 all your valuables with you. Do not use the elevators.
- 19 If you have mobility concerns that would prevent
- 20 you from using the stairways, please let the host of the
- 21 meeting -- and the host in this case is raising her hand
- 22 right there -- please let her know so that arrangements
- 23 can be made to have you wait safely in a protected area.
- 24 You will be directed to a safe stairway vestibule, and an
- 25 aid will stay with you until we have heard the all-clear

- 1 announcement.
- 2 Follow your meeting hosts down the stairway to
- 3 the relocation site. All occupants will evacuate to the
- 4 Cezar Chavez Park located outside the building and across
- 5 the street in that direction. Obey all traffic signals
- 6 and be cautious when crossing the street.
- 7 If you cannot make it down all floors to the
- 8 evacuation site, you may wait in a stairway vestibule.
- 9 Please make sure that a member of the emergency team
- 10 posted in or near the vestibule knows that you are there.
- 11 Stay at the park until the all-clear signal and
- 12 the completion of the drill is given. The all-clear
- 13 signal is a raised green flag that will be posted at the
- 14 command center set up on the stage. If you do not hear or
- 15 see the announcement, simply stay with and follow the lead
- 16 of your meeting host.
- 17 Thank you for cooperating with our safety
- 18 program.
- 19 And, again, this -- at some point during October
- 20 this floor will be evacuated. Could be today. Could be
- 21 several weeks from now. So they're going to do it without
- 22 notice.
- Okay. Getting on to our regular meeting.
- 24 Please, if you've got cell phones or pagers,
- 25 please turn them off or put them in the vibrate mode so

- 1 they don't interrupt us during the meeting.
- 2 If you want to speak on any item, there are
- 3 speaker slips in the back of the room. Fill one out and
- 4 give it to Ms. Kumpulainien here in the front of the room.
- 5 And we should do a roll call.
- 6 Secretary, would you please call the roll.
- 7 SECRETARY KUMPLAINIEN: Jones?
- 8 COMMITTEE MEMBER JONES: Here.
- 9 SECRETARY KUMPLAINIEN: Peace?
- 10 COMMITTEE MEMBER PEACE: Here.
- 11 SECRETARY KUMPLAINIEN: Paparian?
- 12 CHAIRPERSON PAPARIAN: Here.
- 13 And I want to ask the members for ex partes. But
- 14 remind you that I'm going to read off a list of ex partes
- 15 regarding Agenda Item 7, the nursery products item. So
- 16 you don't need to read off those. I'll be reading off
- 17 those.
- 18 Mr. Jones, do you have any ex partes?
- 19 COMMITTEE MEMBER JONES: All mine are up to speed
- 20 except Lillian Kawasaki from the L.A. Department of Water
- 21 and Power on the nursery products. And that conversation
- 22 basically ended after she accused our staff of not being
- 23 honest.
- 24 CHAIRPERSON PAPARIAN: Mrs. Peace.
- 25 COMMITTEE MEMBER PEACE: I'm up to date.

- 1 CHAIRPERSON PAPARIAN: Okay. And then other than
- 2 the ones I'm about to read, I'm up to date.
- Regarding Agenda Item 7, the Nursery Products
- 4 item, we did receive quite a few letters late last week
- 5 which have been ex parte'd in our system. But we have
- 6 some others that I'm going to orally ex parte.
- 7 They include letters from John and Rejeana
- 8 DeHart, received on October 4th; Guadalupe Ramirez,
- 9 received on October 6th; and also on October 6th letters
- 10 signed by Raquel Gonzales, Robin Carrillo, Ken McGilp, Ana
- 11 Suarez, Kimberly Elder, Lydia Hernandez, Darla McGilp, and
- 12 Ron Ciotta. And finally, also received on October 6th, a
- 13 letter from Yvonne Evans with the Duffield Electric Boat
- 14 Company.
- 15 I wanted to -- and that covers those ex partes.
- I wanted to especially thank our executive
- 17 assistants, Donnell Duclo from my office, Selma Lindrud
- 18 from Mrs. Peace's office, and Jeannine Bakulich from Mr.
- 19 Jones's office, for working so hard to get all these
- 20 letters summarized and put into our ex parte system. It
- 21 turns out there were 127 letters all together that we
- 22 received. We always welcome the input. But this was one
- 23 that challenged our ability to get them into the system in
- 24 time for this meeting.
- 25 I think we should probably just jump right into

- 1 the agenda, unless other members have anything before we
- 2 get started.
- 3 Mr. Levenson.
- 4 DEPUTY DIRECTOR LEVENSON: Thank you, Mr.
- 5 Paparian. Good afternoon, Board members.
- I have a couple of items I'd like to bring to
- 7 your attention as part of my monthly report. Then we'll
- 8 get on with the lengthy agenda today.
- 9 First of all, I want to give you the final stats
- 10 that we have, at least the up-to-date stats on the Crippen
- 11 cleanup. Our Board-managed project to remove debris from
- 12 the site was completed, as we projected, on September
- 13 19th, with preliminary costs being in the range of about
- 14 \$1.8 million, which was well within the Board-approved
- 15 budget.
- We ended up having over 4,000 truckloads over 35
- 17 working days that went out from the site. They took out
- 18 about 92,000 cubic yards, weighing a little over 100,000
- 19 tons. So this was a great and expedited cleanup, and
- 20 we're all glad to see that completed.
- 21 I also want to update you on the Glass Beach
- 22 parcel up by MacKerricher State Park in Fort Bragg, which
- 23 is another Board-managed cleanup. On September 16th, the
- 24 Coastal Conservancy reported that the Glass Beach parcel
- 25 had been transferred to the state as a permanent part of

- 1 MacKerricher State Park. This is another significant
- 2 cleanup achievement.
- 3 You'll recall in the early fifties and into the
- 4 sixties the site was used as a dump right on the
- 5 oceanfront. And there were several years of exposed burn
- 6 ash with metal fragments and potential lead exposure that
- 7 were causing immediate safety concerns.
- 8 The Board authorized a solid waste cleanup
- 9 program cleanup in July of 2002. That cleanup was
- 10 completed in February of this year. And the deed's now
- 11 been transferred over to the State Park system.
- 12 Some of the other agencies involved were
- 13 CalTrans, the Mendocino Land Trust, the North Coast
- 14 Regional Water Quality Control Board, and the City of Fort
- 15 Bragg. And our Public Affairs Office is in contact with
- 16 local reps there about any potential ceremonies
- 17 celebrating the transfer -- completion of that project and
- 18 the transfer of the deed.
- 19 Another item I wanted to alert you to is kind of
- 20 the issue of communication with LEAs. Some Board member
- 21 offices have asked myself and some of my staff how we --
- 22 that we consider how LEAs might be able to communicate
- 23 their general concerns or issues to the Committee outside
- 24 of specific agenda items. And at our last meeting with
- 25 the LEA partnership working group in August this same

- 1 issue came up. LEAs were asking for more opportunities to
- 2 interact with Board members.
- 3 For example, we might want to provide a slot for
- 4 LEAs as part of this Deputy Director's report on a monthly
- 5 basis when they wish to take advantage of that, for them
- 6 to at least raise issues of concern to you.
- 7 I'll be bringing this up at the next meeting of
- 8 the Enforcement Advisory Council, which is next week, on
- 9 October 14th, here in the Board. And if you are
- 10 interested in joining or attending, you know, part of that
- 11 meeting, please let me know, and I'll be happy to get you
- 12 details on it. It's not a -- it's a noticed meeting.
- 13 It's not noticed in the sense of a quorum of Board members
- 14 being present. So we need to take a look at that. But if
- 15 you're interested, let me know.
- 16 And lastly I just want to mention a number of
- 17 different workshops and meetings that are coming up in the
- 18 next month. We have a busy schedule coming up. We had a
- 19 workshop on September 22nd, the first two workshops about
- 20 the applicability of new requirements in the Construction
- 21 and Demolition Debris Processing regs to other regulatory
- 22 packages. We will have a second workshop here on October
- 23 30th, and then come back to the Committee in December with
- 24 feedback and recommendations on that issue.
- On October 27th, we'll be having a field trip and

- 1 discussion at the Yolo County Bioreactor Landfill Project
- 2 under the auspices of the Committee. We're coordinating
- 3 this in consultation with the Water Resources Control
- 4 Board as well. This is going to consist of a field trip
- 5 to the Yolo County Central Landfill beginning at 10
- 6 o'clock to observe the full scale bioreactor landfill demo
- 7 project, and then followed up by an early afternoon
- 8 workshop at a county site with stakeholders to discuss
- 9 some relative merits and concerns about this technology.
- 10 That's on our website. It's been noticed. And
- 11 more details are available on the website.
- 12 November P&E Committee will be having a morning
- 13 educational workshop before the Committee on post-closure
- 14 maintenance financial assurances issues. And then later
- 15 on that week, November 7th, we'll be having a workshop,
- 16 the first informal workshop on the long-term gas violation
- 17 regulatory process regulations that you directed us to go
- 18 out and have to start that rulemaking. So we'll have an
- 19 informal workshop on November 7th.
- 20 That's all I have to report today. And if you
- 21 have any questions, I'd be happy to answer them.
- 22 Otherwise, we're ready to go into the agenda items.
- 23 CHAIRPERSON PAPARIAN: Any questions?
- Mr. Jones.
- 25 COMMITTEE MEMBER JONES: I guess one to you, Mr.

- 1 Chair.
- 2 The idea of having a slot for the LEAs seems fine
- 3 to me. But do we need to give -- if it's going to be part
- 4 of a discussion later this week, should we at least talk
- 5 about it, and let Howard have some leeway?
- 6 CHAIRPERSON PAPARIAN: Sure.
- 7 COMMITTEE MEMBER JONES: Okay. I mean I think it
- 8 makes sense. There's a lot of things that come down the
- 9 Board -- or down the road that LEAs are concerned about
- 10 that I think if there was a more open channel to be able
- 11 to talk to this Committee, they'd at least be able to get
- 12 some of these issues out early, as well as maybe give us
- 13 some heads-up on some issues that we need to be aware of.
- I wouldn't have a problem. I don't think -- I
- 15 think we'd have to -- it'd have to be a time-managed issue
- 16 where we didn't give them a forum of an hour every time
- 17 they wanted to brainstorm. But they're a pretty good
- 18 group of cutting to the quick. So I don't know, I think
- 19 it would make sense.
- 20 CHAIRPERSON PAPARIAN: I think early on we had a
- 21 couple panels that included LEA folks. And I think that
- 22 was -- it was very helpful to the Committee to hear what
- 23 was going on out in the real world from some of the LEAs.
- 24 My inclination just sort of process-wise would be
- 25 probably not necessarily every month. And we may need to

- 1 notice it -- I've looked to the Legal Office -- but I
- 2 would think that -- particularly since some of the LEAs
- 3 may at the same time have other issues coming up that
- 4 month or the following month, I think it would just be
- 5 cleaner and easier if we had a noticed agenda item on
- 6 LEA-related issues.
- 7 DEPUTY DIRECTOR LEVENSON: What I can do and what
- 8 I was planning to do with the EAC is just bring this
- 9 subject up and kind of explore some possibilities. And
- 10 then can work with you and legal staff to see what's the
- 11 best way to control that and have it agendized. But the
- 12 idea was not to have an open forum, but just at least some
- 13 ability for an LEA rep to say heads-up or "Here's an issue
- 14 that we're concerned about in general."
- 15 CHAIRPERSON PAPARIAN: Okay. So you'll bring
- 16 this back like next month, after you've had a chance to
- 17 talk to them and get some of their -- Mr. Jones.
- 18 COMMITTEE MEMBER JONES: Just a follow-up.
- 19 Do they have a -- I guess maybe one of the
- 20 questions to ask would be if they have a procedure in
- 21 place where they'd have somebody sort of internally make
- 22 sure that there's a request either coming forward through
- 23 EAC -- or what's the other group?
- 24 DEPUTY DIRECTOR LEVENSON: CCD --
- 25 COMMITTEE MEMBER JONES: CCDEH. So obviously

- 1 there's two groups. I mean we could almost have this
- 2 thing as a standing issue on all of our Committee
- 3 meetings. And if they choose to take advantage of it,
- 4 they do. And if they don't, we'd know ahead of time.
- 5 But it seemed to me that it would have to be the
- 6 leadership and not just a random -- they'd have to have
- 7 some kind of a mechanism in place, I would think.
- 8 DEPUTY DIRECTOR LEVENSON: Right.
- 9 CHAIRPERSON PAPARIAN: Yeah, I think we may want
- 10 to work with them. I mean there may be -- there have been
- 11 issues that come up in this Committee where some
- 12 particular LEA's expertise or some particular region is
- 13 supporting too. So I think -- again, we could talk about
- 14 this more next month, but I think some give and take in
- 15 terms of not only frequency but content and maybe who
- 16 might be most appropriate at certain times, certainly the
- 17 leadership of those organizations most of the time. But
- 18 there may be situations where we're particularly
- 19 interested in what's going on in a rural area or a desert
- 20 region or something like that where we would maybe want to
- 21 invite someone specific.
- 22 DEPUTY DIRECTOR LEVENSON: That sounds fine.
- 23 We'll explore that, and I'll come back to you with some
- 24 ideas that we can talk about further.
- 25 CHAIRPERSON PAPARIAN: Okay. Thanks.

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1 Why don't you go ahead with the agenda.
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- DEPUTY DIRECTOR LEVENSON: Okay. Okay. Item B
- 3 on the agenda is consideration of approval of new sites
- 4 for the Solid Waste Disposal and Codisposal Site Cleanup
- 5 Program. I want to draw your attention to the fashion
- 6 upgrades that Wes Mindermann is displaying.
- 7 Wes, it's all yours.
- 8 MR. MINDERMANN: Thank you, Howard.
- 9 (Thereupon an overhead presentation was
- 10 Presented as follows.)
- --000--
- 12 MR. MINDERMANN: Today we have two sites -- or
- 13 two projects for consideration of the Board under the
- 14 Solid Waste Disposal and Codisposal Site Cleanup Program.
- 15 The first project is a proposed Board-managed
- 16 cleanup and is known as the Palo Corona Ranch Refuse Area
- 17 in Monterey County. We estimate the cost to be about
- 18 \$150,000 and are recommending a waiver of cost recovery.
- 19 The second project is an Illegal Disposal Site
- 20 Cleanup Grant to the City of Clear Lake for \$492,800 in
- 21 Lake County. And there will be cost recovery pursued in
- 22 that case.
- I'll give a brief summary of each project.
- 24 --000--
- 25 MR. MINDERMANN: The Palo Corona Ranch Refuse

- 1 Area is in Monterey County and sits on what was known as
- 2 the Palo Corona Ranch. It's about 10,000 acres and is a
- 3 park being -- and is property being acquired for the
- 4 public benefit.
- 5 The participating agencies include the Big Sur
- 6 Land Trust and the Nature Conservancy, both of which are
- 7 serving as intermediaries to ensure that the property is
- 8 being put into public hands, and also the Monterey
- 9 Regional Park District and the California Department of
- 10 Fish and Game, who will be the recipients of the property.
- 11 --00o--
- 12 MR. MINDERMANN: The project itself is the clean
- 13 closure of a small burn dump. The area of the burn dump
- 14 is less than an acre. We estimate the cost to be about
- 15 \$150,000.
- Because it is a burn dump, we did go through the
- 17 site consultation process required under the recently
- 18 enacted AB 709. We consulted with the Department of Toxic
- 19 Substances Control, the State Water Resources Control
- 20 Board, and the Central Coast Regional Water Quality
- 21 Control Board. Based on that consultation, it was
- 22 determined that the Board will be the remediation
- 23 oversight agency in this case.
- 24 With respect to cost recovery, staff are
- 25 recommending a waiver, primarily because the public

- 1 agencies had no involvement in the site during its
- 2 operation. Both the Land Trust and Nature Conservancy
- 3 have expended over \$250,000 in remediation expenses on two
- 4 other sites that are not solid waste disposal sites, but
- 5 two other sites on the ranch to date. And also because
- 6 the property is going to be acquired as a park for public
- 7 benefit.
- 8 Next slide.
- 9 --000--
- 10 MR. MINDERMANN: Here I have some pictures to
- 11 kind of show you what's going on. It's essentially again
- 12 a small burn dump, that's less than an acre, adjacent to
- 13 an intermittent stream course.
- 14 As you can see, there's been a lot of sampling
- 15 and a lot of data collected on this site to date. And,
- 16 again, that was all done by the Land Trust and the nature
- 17 conservancy.
- 18 Next slide.
- --000--
- 20 MR. MINDERMANN: Here you can see -- it's
- 21 difficult to see, but it's a small burn dump. It's well
- 22 overgrown, extremely vegetated, as you can see.
- 23 And next slide.
- --000--
- MR. MINDERMANN: There you can see the stream

- 1 course that's located at the bottom of the burn dump. I
- 2 think that's a water heater there in the background.
- 3 Next slide.
- 4 --000--
- 5 MR. MINDERMANN: The next project is an Illegal
- 6 Disposal Site Cleanup Grant to the City of Clear Lake Code
- 7 Enforcement Department. The Code Enforcement Department's
- 8 proposing cleaning up 41 privately owned parcels with
- 9 illegal disposal sites on them and also multiple areas
- 10 located on public right-of-ways.
- 11 Due to the location of the properties in urban
- 12 areas, we've given each one a priority of A-1 based on our
- 13 Board-approved priority system.
- 14 The City of Clear Lake has had a previous Illegal
- 15 Disposal Site Cleanup Grant under the program. Under it
- 16 they cleaned up 31 parcels, several city right-of-ways.
- 17 They also, as a result of their active
- 18 enforcement program and the threat of property being
- 19 cleaned up, had 27 parcels self-cleaned. So I think the
- 20 Code Enforcement Department should be kind of given kudos
- 21 for that. I wish the cleanup program could take credit
- 22 for it, but it really goes to the city.
- 23 As a result of that grant, we also cleaned up
- 24 757.3 tons of solid waste that were either disposed of or
- 25 recycled, the details of which are in your agenda item.

- 1 The city is proposing pursuing cost recovery as
- 2 required in the grant agreement in the form of liens
- 3 against the property owners on the parcels.
- 4 Also, in accordance with the Board-approved
- 5 scoring criteria for grants under the program, we did
- 6 score this grant proposal, and it received a score of 82,
- 7 which is above the minimum score of 60. And so just to
- 8 let you know that's what the score was.
- 9 --000--
- 10 MR. MINDERMANN: You can see here these are small
- 11 urban lots with a lot of illegal dumping. They're
- 12 attractive nuisances for further dumping.
- --000--
- 14 MR. MINDERMANN: This, I assume, might be on a
- 15 public right-of-way, but it also might be a private
- 16 parcel. Light goods and other things.
- --o0o--
- 18 MR. MINDERMANN: This is the inside of one of the
- 19 dilapidated structures. And this is probably the only one
- 20 I could show you after lunch.
- 21 --000--
- 22 MR. MINDERMANN: That concludes my presentation.
- 23 Again, we have two projects: One, the Palo
- 24 Corona Ranch Refuse Area, which is a proposed
- 25 Board-managed cleanup; and then the Illegal Disposal Site

- 1 Cleanup Grant to the City of Clear Lake. Both are
- 2 eligible for program funding. Staff are recommending that
- 3 the Board approve the projects as proposed and adopt
- 4 Resolution 2003-467.
- 5 That concludes my presentation. I'd be happy to
- 6 answer any questions.
- 7 CHAIRPERSON PAPARIAN: We do have one speaker
- 8 slip from a representative of the City of Clear Lake.
- 9 Any quick questions before we get to him?
- 10 Mr. Jones.
- 11 COMMITTEE MEMBER JONES: Just one.
- 12 Wes, so what you're saying is that there were 58
- 13 cleanups that year, that they did 31 -- they did 31, 27
- 14 others happened on their own?
- MR. MINDERMANN: That's correct.
- 16 COMMITTEE MEMBER JONES: For a total of 58?
- 17 MR. MINDERMANN: That's correct. And it wasn't
- 18 over a one-year period. Usually our grant periods are
- 19 over three fiscal years. So I can't say it was over one
- 20 year. I think it was probably over two years at least.
- 21 COMMITTEE MEMBER JONES: And some of the high
- 22 costs of this is because you have multiple folks bidding
- 23 to clean this stuff up?
- 24 MR. MINDERMANN: Right. That was a concern that
- 25 was raised. If you look at the cost of the previous grant

- 1 in your agenda item, we did have -- you know, we spent
- 2 about \$183,000 and picked up 750 plus tons. If you look
- 3 at the cost per ton, you know, that's about -- I don't
- 4 know the calculation --
- 5 COMMITTEE MEMBER JONES: Two forty.
- 6 MR. MINDERMANN: -- \$240 per ton.
- 7 And we did raise some eyebrows on that. But, you
- 8 know, upon further investigation, most of these sites are
- 9 small illegal disposal sites. You really don't have the
- 10 economy of scale that you have on a large illegal disposal
- 11 site cleanup. All of the projects were competitively bid
- 12 out. Proper contracting procedures were followed.
- 13 The other thing that may have raised the price on
- 14 those was that prevailing wage was paid on all those
- 15 projects. And when you think about it, you know, the cost
- 16 of labor, possibly -- in Lake County would be probably
- 17 around \$13 an hour for a standard laborer. When you throw
- 18 in the prevailing wage factor into that, your cost of
- 19 labor goes up to \$20 to \$25 an hour.
- 20 So, again, I think it's a factor of you have an
- 21 economy -- you don't have an economy of scale. You have a
- 22 lot of large urban sites. You have to track the cost
- 23 because of cost recovery on each project, and it makes it
- 24 very difficult.
- 25 I can also say, too, that -- I did discuss it

- 1 with the City of Clear Lake. And even -- the grant didn't
- 2 even cover half of their costs in terms of getting these
- 3 cleanups done. So --
- 4 COMMITTEE MEMBER JONES: Okay.
- 5 CHAIRPERSON PAPARIAN: Okay. We do have a
- 6 representative from the City of Clear Lake. Bill Dunlavy.
- 7 Sorry if I mispronounced that.
- 8 MR. DUNLAVY: Mr. Chairman, members of the Board.
- 9 Yes. And, first of all, I just wanted to thank
- 10 you for --
- 11 CHAIRPERSON PAPARIAN: If you could -- why don't
- 12 you say your name for the record.
- 13 MR. DUNLAVY: Bill Dunlavy, D-u-n-l-a-v-y, Clear
- 14 Lake Police Department, City of Clear Lake.
- 15 I just wanted to thank the Board, first of all,
- 16 for the ongoing support. As Mr. Mindermann did previously
- 17 state this grant has helped considerably on voluntary
- 18 compliance, not just of the expended cleanup costs. The
- 19 voluntary compliance has been incredible.
- Just to give an example. Just since the
- 21 submittal of the grant prior to the consideration meeting
- 22 we've had over a half a dozen of the proposed sites
- 23 actually voluntarily comply, and see that we actually are
- 24 proactively enforcing these to the extent of, you know,
- 25 complete compliance. And they know that the liens are

- 1 being placed as a third party on behalf of the Waste
- 2 Board. So they know it's not just a bluff. They're
- 3 following through and we're seeing it through voluntarily.
- 4 And that's something that's been unheard of for the last
- 5 few years, and we have you to thank. I just wanted to
- 6 come here personally and thank you for that, and answer
- 7 any other questions that you may have had of me.
- 8 CHAIRPERSON PAPARIAN: Thank you. We always
- 9 appreciate the kudos.
- 10 MR. DUNLAVY: Thank you.
- 11 CHAIRPERSON: Any questions?
- 12 No.
- 13 Thank you. Thank you for coming up here.
- 14 COMMITTEE MEMBER PEACE: I just have one question
- 15 of Wes.
- 16 How much money are we left with in the 2136 Fund
- 17 after we fund these two projects?
- MR. MINDERMANN: Okay. Maybe we can go to the
- 19 next slide. I always kind of keep this slide here in case
- 20 this question comes up.
- 21 Now, before we go too far into this I have to say
- 22 that this is again kind of the world according to Wes.
- 23 This is the status of the trust fund based on the fund
- 24 reconciliation that I get from the Admin and Finance
- 25 Division.

- 1 You can see our fund balance as of the 31st of
- 2 July -- and these are always in arrears a little bit, we
- 3 lag about two months behind -- was about \$15 million. Our
- 4 unreserved balance, or the balance that is not in
- 5 contracts, is not in grants, is about 6.7 million.
- 6 There are no approved encumbrances that are not
- 7 indicated in that \$6.7 million. So if the Board goes
- 8 ahead and approves these projects, you can see that the
- 9 City of Clear Lake grant will show up as a deduction of
- 10 \$492,800. We have a proposed encumbrance that we're
- 11 working on right now for new remediation contracts. And
- 12 the date on that is incorrect. That will be before the
- 13 Board for consideration in November.
- 14 So if the Board approves this, we will have --
- 15 and the contracts, we'll have about \$3.2 million left for
- 16 future projects.
- Now, I have to put a caveat on that. You don't
- 18 see the Palo Corona Ranch Project anywhere on that list.
- 19 That project will be held -- will be completed under
- 20 existing contracts where the money is already encumbered
- 21 and not shown in that 6.7 million. So we will use
- 22 existing contract money to do the Palo Corona Ranch
- 23 Project.
- 24 The other thing that this does not indicate is
- 25 that for Fiscal Year 2003-2004, at least right now, we

- 1 were scheduled to get a \$5 million transfer from the
- 2 Integrated Waste Management Account. So that transfer
- 3 usually does not occur until late in the fiscal year
- 4 unless we need it before then.
- 5 So right now we'll have 3.2 million, give or
- 6 take, for future projects with existing funds in the trust
- 7 fund.
- 8 COMMITTEE MEMBER PEACE: Okay.
- 9 CHAIRPERSON PAPARIAN: I had a quick question for
- 10 you.
- On the resolution, the last "resolved" clause
- 12 makes the award conditioned upon payment of any
- 13 outstanding debt owed to the Board.
- 14 Do one of these entities owe something to the
- 15 Board? Or is that just a standard thing you're putting in
- 16 there?
- 17 MR. MINDERMANN: That clause is just standard for
- 18 grants. So we condition the award of the grant on the
- 19 payment of any outstanding debt to the Board within 90
- 20 days.
- 21 CHAIRPERSON PAPARIAN: Okay. Thank you.
- 22 Anything else?
- 23 COMMITTEE MEMBER JONES: Mr. Paparian?
- 24 CHAIRPERSON PAPARIAN: Mr. Jones.
- 25 COMMITTEE MEMBER JONES: I'll move adoption of

- 1 Resolution 2003-467, consideration of new sites for the
- 2 Solid Waste Disposal and Codisposal Site Cleanup Program.
- 3 COMMITTEE MEMBER PEACE: Second.
- 4 CHAIRPERSON PAPARIAN: There's been a motion and
- 5 a second.
- 6 Secretary, call the roll.
- 7 SECRETARY KUMPLAINIEN: Jones?
- 8 COMMITTEE MEMBER JONES: Aye.
- 9 SECRETARY KUMPLAINIEN: Peace?
- 10 COMMITTEE MEMBER PEACE: Aye.
- 11 SECRETARY KUMPLAINIEN: Paparian?
- 12 CHAIRPERSON PAPARIAN: Aye.
- I think this would be a candidate for fiscal
- 14 consensus, although it still has to go to the Budget and
- 15 Admin Committee.
- Next item.
- 17 DEPUTY DIRECTOR LEVENSON: Just getting the folks
- 18 up here.
- 19 Okay. Agenda Item C. We now go into a series of
- 20 permit items.
- 21 Agenda Item C is consideration of a Revised Full
- 22 Solid Waste Facilities Permit (Disposal Facility) for the
- 23 Barstow Sanitary Landfill, San Bernardino County.
- 24 And Dianne Ohiosumua will be presenting that.
- MS. OHIOSUMUA: Good afternoon.

- 1 This item was revised late last Friday as
- 2 amendments to the JTD were received on September 22nd and
- 3 a revised proposed permit was received on September 29th,
- 4 2003. Attachment No. 2 was replaced with a correct site
- 5 map.
- 6 The Committee should have before them a revised
- 7 agenda item, a revised resolution, and a revised proposed
- 8 permit. The website has been updated. And copies of
- 9 these documents are also available at the back table for
- 10 interested parties.
- 11 The Barstow Sanitary Landfill is located
- 12 approximately three miles from the City of Barstow. It is
- 13 owned and operated by the County of San Bernardino Solid
- 14 Waste Management Division.
- 15 The proposed permit will allow an increase in the
- 16 maximum tonnage from 525 to 750 tons per day. And the
- 17 hours of site activities may include receiving up to six
- 18 transfer trucks from the Big Bear Transfer Station per day
- 19 between 7 a.m. and 8 a.m., Monday through Saturday.
- 20 The initial submittal was made in a timely manner
- 21 and the package was complete.
- 22 The minor changes in the revised proposed permit
- 23 was made at the request of Board staff.
- 24 The LEA has certified that the application
- 25 package is completed and correct and that the report of

- 1 facility information meets the requirements of the
- 2 California Code of Regulations. The LEA has determined
- 3 that the California Environmental Quality Act has been
- 4 complied with.
- 5 At the time this item was prepared staff was
- 6 still reviewing and analyzing the proposed permit and the
- 7 CEQA record. Board staff has now completed our review of
- 8 the latest proposed permit and the supporting documents
- 9 and have determined that the CEQA record is consistent
- 10 with the latest proposed permit and all the requirements
- 11 have been met.
- 12 Staff recommends that the Board adopt Solid Waste
- 13 Facility Permit Decision No. 2003-468, concurring with the
- 14 issuance of Solid Waste Facility permit No. 36-AA-0046.
- 15 Representatives from the San Bernardino LEA and
- 16 the operator are here to answer any questions you may
- 17 have.
- 18 That concludes staff presentation.
- 19 CHAIRPERSON PAPARIAN: Any questions, members?
- Mr. Jones.
- 21 COMMITTEE MEMBER JONES: Just one question.
- The six transfer loads from Big Bear, you're
- 23 saying between 7 and 8?
- MS. OHIOSUMUA: Yes.
- 25 COMMITTEE MEMBER JONES: Otherwise they can take

- 1 all the transfer loads they want from 8 o'clock on?
- MS. OHIOSUMUA: Yes.
- 3 COMMITTEE MEMBER JONES: And that's clear?
- 4 MS. OHIOSUMUA: Yes, it is.
- 5 COMMITTEE MEMBER JONES: Okay. I just worry
- 6 sometimes, you know.
- 7 MR. de BIE: Mr. Chair?
- 8 CHAIRPERSON PAPARIAN: Yes.
- 9 MR. de BIE: Mark de Bie with Permitting and
- 10 Inspection, just to clarify about the resolution.
- 11 The revised resolution is in BAWDS, so it's
- 12 publicly noticed there. And the only changes to that
- 13 resolution were to remove the sort of placeholder language
- 14 that we include when we're still in the process and
- 15 replace it with the final findings for staff. So I just,
- 16 for the record, wanted to clarify that issue.
- 17 CHAIRPERSON PAPARIAN: Okay. Mr. Jones.
- 18 COMMITTEE MEMBER JONES: Just one other question.
- 19 With the bark beetle issues that are creating
- 20 such havoc in southern California, we've had to, I know,
- 21 change -- give some waivers for some transfer stations to
- 22 make sure they could get material through. Was that an
- 23 issue with this site? Are they receiving any of this
- 24 material?
- 25 MS. OHIOSUMUA: They are receiving some of the

- 1 material.
- 2 COMMITTEE MEMBER JONES: But their permit
- 3 limitations are okay for right now? Meaning, is there
- 4 enough room in there as we go through this disaster in the
- 5 mountains, or are we going to have to continue to give
- 6 exemptions under an emergency to house this material?
- 7 MS. OHIOSUMUA: Let me correct that or get
- 8 clarity. The transfer station is impacted, but the
- 9 landfill is not being impacted. They're getting more
- 10 loads, but their capacity is --
- 11 COMMITTEE MEMBER JONES: They're well under their
- 12 permitted tonnage acceptance-wise?
- MS. OHIOSUMUA: Yes. And they are also -- this
- 14 proposed permit would allow them to increase their
- 15 tonnage.
- 16 COMMITTEE MEMBER JONES: Okay. That's all.
- 17 Thank you. I appreciate it.
- 18 CHAIRPERSON PAPARIAN: Okay. Mrs. Peace.
- 19 COMMITTEE MEMBER PEACE: I had a question.
- 20 Hearing that -- seeing that the latest proposed
- 21 permit didn't come in until September 29th, does staff
- 22 feel like they've had enough time to adequately review?
- MS. OHIOSUMUA: Yes, we do. There were minor
- 24 changes that we have requested from the LEA. So we felt
- 25 that we had plenty of enough time -- we had plenty of time

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1 to review it.
 2
            COMMITTEE MEMBER PEACE: Okay. Thank you.
 3
            CHAIRPERSON PAPARIAN: Mr. Jones.
 4
            COMMITTEE MEMBER JONES: Thanks, Mr. Chair.
            I'll move adoption of consideration of a Revised
5
6 Full Solid Waste Facility Permit (Disposal Facility) for
   the Barstow Sanitary Landfill in San Bernardino County.
7
8
            COMMITTEE MEMBER PEACE: Second.
            CHAIRPERSON PAPARIAN: And that will be
9
10 Resolution 2003-468 revised.
11
            Secretary, call the roll.
            SECRETARY KUMPLAINIEN: Jones?
12
            COMMITTEE MEMBER JONES: Aye.
13
14
            SECRETARY KUMPLAINIEN: Peace?
            COMMITTEE MEMBER PEACE: Aye.
15
16
            SECRETARY KUMPLAINIEN: Paparian?
17
          CHAIRPERSON PAPARIAN: Aye.
18
            A candidate for consent?
            COMMITTEE MEMBER JONES: Yes.
19
            CHAIRPERSON PAPARIAN: Yes. Okay.
20
21
            Next item.
            DEPUTY DIRECTOR LEVENSON: Okay. Next item,
22
23 Committee Item D is consideration of a new Full Solid
24 Waste Facilities Permit (Compostable Material Handling
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PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

25 Facility) for the Nursery Products LLC, San Bernardino

- 1 County.
- 2 And as Mrs. Peace noted and Mr. Paparian noted,
- 3 we've received roughly 120 odd letters about this starting
- 4 late Thursday afternoon and continuing on into this
- 5 morning.
- 6 So we have a presentation that Dianne will be
- 7 making for you on this item.
- 8 MS. OHIOSUMUA: This item was revised late last
- 9 Friday as amendments to the report of composting site
- 10 information and a revised proposed permit was received on
- 11 October 3rd, 2003.
- 12 The Committee should have before them the revised
- 13 proposed permit.
- 14 CHAIRPERSON PAPARIAN: Hold on just a second. I
- 15 think maybe it's being passed out.
- 16 SECRETARY KUMPLAINIEN: It's coming.
- 17 CHAIRPERSON PAPARIAN: Do we have a revised
- 18 Agenda Item 2 or just the revised permit at this point?
- 19 MS. OHIOSUMUA: Just the proposed permit at this
- 20 time.
- 21 CHAIRPERSON PAPARIAN: Okay.
- 22 MR. de BIE: Again, Mark de Bie, Permitting and
- 23 Inspection. You're getting copies of it. And just for
- 24 the record, this version of the permit is in the BAWDS
- 25 system, so it's available there, too.

- 1 CHAIRPERSON PAPARIAN: Okay. Go ahead.
- MS. OHIOSUMUA: The Committee should -- okay.
- 3 You have that.
- 4 The item will have to be updated on our website
- 5 at a later date.
- 6 A copy of the revised proposed permit is on the
- 7 back table for interested parties.
- 8 The Nursery Products LLC is located in Adelanto.
- 9 It is owned and operated by Nursery Products LLC.
- 10 Currently, the facility is operating under a
- 11 standardized composting permit which is inadequate and
- 12 inconsistent with the current regulations that were
- 13 adopted in April 2003.
- 14 The proposed permit is for a Full Solid Waste
- 15 Facility Permit with conditions that would give the LEA
- 16 the ability to better regulate this facility. The
- 17 proposed permit will allow the facility to receive a
- 18 maximum tonnage of 4,000 tons per day and the traffic
- 19 volume to be 2,000 vehicles per day.
- 20 The changes in the revised proposed permit that
- 21 you have that was dated October 3rd are listed -- I will
- 22 tell you what they are right now.
- 23 On page 1, section 4, you will see that the LEA
- 24 has added a condition there, right next to the hours of
- 25 operation.

- 1 On page 2 --
- 2 DEPUTY DIRECTOR LEVENSON: Excuse me. Just for
- 3 clarification, that's condition AA on the proposed permit
- 4 that's reflected on page 1?
- 5 MS. OHIOSUMUA: Yes.
- 6 On page 2, on section 15, you will see that the
- 7 LEA has added some updates to the report of composting
- 8 site information.
- 9 In section 13(a) there's also a correction
- 10 indicating that the finding for PRC 5001 is for the
- 11 nondisposable site element.
- 12 On page 4 and 5 the LEA has done some rewording
- 13 of condition number -- I mean condition letter K,
- 14 condition letter O, condition letter S, and condition
- 15 letter U. And they've -- they reworded those conditions
- 16 just for clarity.
- On page 5, you will notice that there are three
- 18 additional LEA conditions that had been added to this
- 19 revised proposed permit.
- 20 The LEA has certified that the application
- 21 package is complete and correct and that the reported
- 22 facility information meets the requirements of the
- 23 California Code of Regulations. The LEA has determined
- 24 that the California Environmental Quality Act has been
- 25 complied with.

- 1 Board staff has determined that the report of
- 2 composting site information is complete. However, Board
- 3 staff is still in the process of reviewing the revised
- 4 proposed permit and the CEQA record in light of the
- 5 recently received public comments.
- 6 Representatives from the San Bernardino County
- 7 LEA and the operator are here to answer your questions.
- 8 CHAIRPERSON PAPARIAN: So we have the LEA and
- 9 operator here.
- I also have three speaker slips.
- Do the LEA and operator want to say anything
- 12 before I go to the speakers, or just answer any questions
- 13 that might come up? I'll leave it up to them.
- 14 MS. OHIOSUMUA: The LEA doesn't have anything to
- 15 say.
- 16 CHAIRPERSON PAPARIAN: And what about the
- 17 operator?
- MS. OHIOSUMUA: And the operator doesn't have
- 19 anything to say at this time.
- 20 CHAIRPERSON PAPARIAN: Okay. So why don't we go
- 21 to our speakers. I have -- I don't know if these are
- 22 coordinated or not, but I have David Hotchkiss, Assistant
- 23 City Attorney, the City of Los Angeles; Ronald Holst from
- 24 LA DWP; and William Spring from LA DWP.
- 25 MR. HOTCHKISS: Good afternoon. I'm David

- 1 Hotchkiss, Assistant City Attorney. And I want to
- 2 maximize our time here and be as coordinated as possible.
- 3 I'd first like to have Mr. Holst, who's the
- 4 operating plant manager, speak to the specific issues that
- 5 have arisen at the Adelanto facility.
- 6 Next I'd like Mr. Bill Spring, who is the
- 7 assistant general manager in charge of the power plant
- 8 operations, speak about the potentials that are arising
- 9 because of the operations of this facility in terms of the
- 10 western power grid.
- 11 And then finally I'd like to make a cumulative
- 12 statement at the end.
- 13 Mr. Holst.
- 14 MR. HOLST: Yes, my name's Ronald Holst. I'm the
- 15 electrical maintenance supervisor at the Adelanto
- 16 Converter Station and Switching Station.
- 17 Nursery Products has severely impacted our
- 18 facility since they've been there with the dust, the
- 19 odors, and the flies. It's a health hazard and a safety
- 20 hazard for my people. My people work in manlifts out in
- 21 the yard. And there are times when the odors and the
- 22 flies are so bad, their eyes burn, their noses run. I've
- 23 had to buy mosquito nets for my people to work with, the
- 24 flies have been so bad.
- That's not very conducive to safe work practices.

- 1 It's also making a significant -- the dust and the debris
- 2 are making a significant impact on our station. We're
- 3 engulfing dust and debris into our cooling towers, into
- 4 our water system.
- 5 This facility is a major part of the grid. It
- 6 just doesn't serve the City of Los Angeles. It serves the
- 7 Western System Circulating Council, because we put power
- 8 on the grid for southern California. There's eight
- 9 500,000 volt lines that terminate in that station, with a
- 10 capability of three to four billion watts of power.
- 11 That's enough power to serve probably four million people
- 12 and the businesses that go along with them, including the
- 13 harbor city -- L.A.'s harbor and the airport, everything.
- 14 We provide power off of the grid. Partners to
- 15 that facility are Burbank, Pasadena, and Anaheim and
- 16 Riverside. So I represent not only my people that are
- 17 being impacted, but all the citizens that are rate payers
- 18 that are getting power off of the system.
- 19 The dirt that is accumulating on our high voltage
- 20 equipment -- at 500,000 volts, it's searching for ground.
- 21 When there's extreme amounts of debris, we can get
- 22 flashovers. We can get flashovers from too much debris in
- 23 the air. We can get -- which blows equipment up.
- 24 We have -- the power that we're getting comes
- 25 from all over the southern transmission system. We have

- 1 two lines of DC, which is a million volts of potential
- 2 between the two of them, that bring dedicated generators
- 3 from Delta, Utah. I have generally 1840 megawatts of
- 4 power on those two DC lines -- just those two DC lines.
- If those pieces of equipment go down, we
- 6 immediately lose 1,800 megawatts of power. And when those
- 7 generators go off line, I got nowhere to put it. I have
- 8 to try to reroute it and put it around the whole grid.
- 9 If you guys and this Committee allow this thing
- 10 to become ten times bigger, it's going to have a dramatic
- 11 effect on that station. It's already impacting the
- 12 station incredibly right now. But if you make it ten
- 13 times bigger, it's going to really hurt the reliability of
- 14 that station. The reliability of that station is
- 15 intricate to the western grid.
- 16 Thank you.
- 17 CHAIRPERSON PAPARIAN: I think we have -- we
- 18 might have a question before you leave.
- 19 MR. HOLST: Sure.
- 20 CHAIRPERSON PAPARIAN: Mr. Jones and then Mrs.
- 21 Peace.
- 22 COMMITTEE MEMBER JONES: Thanks, Mr. Chair.
- 23 Do you have practices and procedures to get dust
- 24 off of your system normally?
- MR. HOLST: Yes, we do. But some of this

- 1 equipment, like the 500 DC lines, I can only take out once
- 2 a year. And I take out half of it for two weeks and I
- 3 take the other half out for two weeks. That's it.
- 4 COMMITTEE MEMBER JONES: There's no external way
- 5 to do -- what do you do when the Santa Ana's are blowing?
- 6 MR. HOLST: The station was built for the normal
- 7 desert dust. It was engineered for that. Not the
- 8 increase of this facility. This facility, with the dust
- 9 from the traffic, the compost material is coming on in the
- 10 air, it's blowing -- the dust devils pull up in the air.
- 11 It puts it all over my whole facility. It sucks it into
- 12 the intake of my cooling towers. The cooling towers have
- 13 to cool the -- valves that change AC to DC. All that
- 14 stuff takes increased maintenance.
- 15 COMMITTEE MEMBER JONES: But when the Santa Ana
- 16 winds are blowing, do you shut your plant down?
- MR. HOLST: No, sir.
- 18 COMMITTEE MEMBER JONES: So your plant can handle
- 19 the Santa Ana -- I used to run the landfills in that
- 20 county. I have a pretty good idea about what that wind is
- 21 like.
- MR. HOLST: Yes, sir.
- 23 COMMITTEE MEMBER JONES: And I'd also run some
- 24 composting facilities. And there's no comparison --
- 25 MR. HOLST: I can tell you right now that there

Please Note: These transcripts are not individually reviewed and approved for accuracy.

- 1 is a significant increase on my converter station
- 2 bushings, through-the-wall bushings as well as my
- 3 transformer bushings.
- 4 COMMITTEE MEMBER JONES: I don't doubt that there
- 5 isn't an increase in there. There could be an increase.
- 6 I don't know what the source of that increase is until I
- 7 go down and look.
- 8 But what I'm asking -- it's almost -- I almost
- 9 had a sense that this is almost like preventative
- 10 maintenance, this -- all of a sudden they have 125 people
- 11 objecting to it, considering they were informed by letters
- 12 that were passed around by power and water employees.
- 13 MR. HOLST: Those people need help. They're not
- 14 getting any help from their government agencies. Okay?
- 15 They don't know who to complain to. They do not -- they
- 16 were not notified that this facility was even coming in
- 17 there. And if you make it tenfold, it's going to very
- 18 much impact their lives and their businesses. It's going
- 19 to impact ours, I'm telling you.
- 20 COMMITTEE MEMBER JONES: Okay. And we have to
- 21 look at the mitigations, that needs to happen. But I'm
- 22 really -- still want to get an answer as to: During the
- 23 Santa Ana winds how much of a dust load is on your system?
- 24 I mean what is it comparative to what your daily stuff is
- 25 now?

1 MR. HOLST: I don't quite understand. There's a

- 2 significant amount of dust. Okay?
- 3 COMMITTEE MEMBER JONES: From the Santa Ana's?
- 4 MR. HOLST: From the Santa Ana's.
- 5 COMMITTEE MEMBER JONES: More or less than what's
- 6 coming off of this facility on a daily basis?
- 7 I'm trying to put this -- you're telling me the
- 8 world's going to end. And I'm trying to figure out --
- 9 MR. HOLST: I'm not telling you that the
- 10 world's --
- 11 COMMITTEE MEMBER JONES: -- I'm trying to figure
- 12 out what --
- 13 MR. HOLST: -- going to end. I'm telling you
- 14 that there's going to be a significant increase to the
- 15 risk to the power system. With all that dirt in the area
- 16 we have much more potential for flashover. I don't know
- 17 what's in the --
- 18 COMMITTEE MEMBER JONES: Right. And so my
- 19 question was, what are your normal maintenance procedures
- 20 for just ancillary dust that's sitting on your lines or in
- 21 that area? Do you blow them down? Do you -- you know,
- 22 without having to take the whole system down, is there a
- 23 maintenance program --
- 24 MR. HOLST: The AC part of the yard we can wash
- 25 hot. Some of it we can get out -- isolate to get out.

- 1 To clean the DC side, pretty much stays as it is
- 2 till March of every year when I can get to it. And it's
- 3 not that I can't get it. It's that it doesn't go down.
- 4 Those generators are cranking power.
- 5 COMMITTEE MEMBER JONES: Sure. It's the normal
- 6 time. I gotcha.
- 7 MR. HOLST: And we have protective coating on the
- 8 converter transformers to help with the dirt. I sent
- 9 pictures to the manufacturer that makes the coating for
- 10 those transformers to increase the dielectric strength of
- 11 them for the material that's on them. And when I sent
- 12 them the pictures of them, they told me that there is a
- 13 limit to what -- how much that dielectric coating can do.
- 14 Okay?
- 15 COMMITTEE MEMBER JONES: Okay.
- 16 CHAIRPERSON PAPARIAN: Mrs. Peace.
- 17 COMMITTEE MEMBER PEACE: I guess my question
- 18 was -- the Board issued this composting permit to Nursery
- 19 Products in February of 2002. Did you notice the
- 20 increased dust problem and fly problem right away? Or is
- 21 this just something that's gotten worse the last couple
- 22 months?
- 23 MR. HOLST: After they -- no. After they started
- 24 putting their material in is when we started noticing the
- 25 significant difference.

- 1 They had more trucks in there. They had
- 2 equipment moving around. The smell was immediate when
- 3 they started putting the bio-solids in there with the
- 4 green waste. And the flies came right away. And at the
- 5 start they were overwhelming. I don't know if you have
- 6 pictures of what I took of pictures of the flies around my
- 7 facility. I mean that's the kind of stuff my people are
- 8 trying to work in. And our safety regulations -- it's 11
- 9 feet 3 inches we have to be away from the equipment. And
- 10 when they're so engrossed by swatting flies and their eyes
- 11 are burning and their noses are running from this compost
- 12 material, they're not paying good attention to what
- 13 they're doing.
- 14 It doesn't take much of a mistake at 500,000
- 15 volts to kill somebody.
- 16 COMMITTEE MEMBER PEACE: And are the flies bad
- 17 all year round or is it just certain times of the year
- 18 that they seem to be worse or is it --
- 19 MR. HOLST: The flies were really bad after the
- 20 first of the year. They got a little bit better. And
- 21 when the weather started cooling off and the fly season is
- 22 supposed to be going down, it heated up again. And the
- 23 stink and the flies came right back.
- I've been spraying our facility every two to
- 25 three weeks around the buildings to try and keep the flies

- 1 down and away from the buildings, because even the
- 2 buildings get flies in them. You can't drink a cup of
- 3 coffee in my office without having two or three flies in
- 4 your cup of coffee. I mean it's just -- it's awful. I
- 5 used to talk on the phone with one hand and have a fly
- 6 swatter in the hand -- in the other.
- 7 People come to our facility. I have outside
- 8 people -- support people to come in on my facility to do
- 9 work for us, other than from the Los Angeles Department of
- 10 Water and Power. They don't even want to come because the
- 11 working conditions are so bad. That's their job and they
- 12 don't want to come. Out-of-town work is voluntary.
- 13 The situation -- if you guys approve this and
- 14 make it ten times bigger, we're going to have big
- 15 problems. We're going to have labor issue problems.
- 16 We're going to have reliability problems. The reliability
- 17 affects all of our rates. Rates are based on reliability.
- 18 COMMITTEE MEMBER PEACE: Thank you.
- 19 CHAIRPERSON PAPARIAN: Okay. Thank you.
- 20 MR. SPRING: Hi. My name is Bill Spring. I'm
- 21 the Assistant Director of the Power Supply Operations
- 22 Business Unit for the Department of Water and Power.
- Our concern from a management point of view --
- 24 and I know our general manager sent a letter to the Board
- 25 here expressing the Department's concern -- is as Ron

- 1 says, approximately two million watts of power flow across
- 2 the DC line from Delta, Utah, and enter -- to Adelanto.
- 3 And then the associated AC switching yard that Ron talks
- 4 about supports another 2,000 -- or two billion watts.
- 5 So basically about four billion watts of power
- 6 flowed through this facility. The failure of this
- 7 facility catastrophically could result in blackouts and/or
- 8 something akin to what happened in New York if our
- 9 equipment didn't work right.
- Now, there's also the equipment that we need to
- 11 have work also with PG&E and Southern California Edison
- 12 and San Diego Gas and Electric.
- 13 So we're real concerned about the impact that
- 14 this Nursery Products composting facility is having on our
- 15 ability to serve our customers as well as the people in
- 16 the western United States. I'm not sure whether you
- 17 realize, but the whole electrical system in the western
- 18 United States is tied together.
- 19 So that somewhat happened in New York as things
- 20 cascaded throughout the system.
- 21 Now, we have a much better system here, and we
- 22 don't expect that to happen. But we are concerned about
- 23 the loss of four billion watts at one time on the ability
- 24 of the system to respond to that kind of a problem.
- We have tried to work with Nursery Products and

- 1 talked to them. And they assured us they were looking for
- 2 another facility to relocate their composting. But I
- 3 guess they haven't been able to locate one. We didn't
- 4 expect them to be asking to increase the size of the
- 5 facility by tenfold, and that does really concern us.
- 6 Certainly, Mr. Jones, we can do more and more
- 7 maintenance, which is going to cost money. I suppose the
- 8 Department has the money. Although we would prefer not to
- 9 have to do the additional maintenance. We did design the
- 10 facility to withstand the environment that it was located
- 11 in years back when we spent over \$170 million on this
- 12 facility.
- 13 So we're really concerned that we get some kind
- 14 of resolution to this problem. We want Nursery Products
- 15 to not expand their facility and work on relocating.
- 16 As you said, we have queried the people in the
- 17 community to let them know of what's going on here. Most
- 18 of them are small businesses that were unsure as to where
- 19 they would raise their concerns, and that's why we were
- 20 the advocate to show them where they could send their
- 21 concerns to. We freely admit that.
- 22 Basically we would like to see at least this
- 23 current permit expansion to be halted until we have a
- 24 chance to explore alternatives with Nursery Products.
- Thank you.

- 1 CHAIRPERSON PAPARIAN: Any questions?
- 2 Mr. Jones.
- 3 COMMITTEE MEMBER JONES: I understand your stuff,
- 4 but I just -- I always worry about people that just want
- 5 to, you know, draw a line in the sand. And so the fact
- 6 that you want to work with them, that -- I mean it's a
- 7 little glimmer of hope for me.
- 8 What do you do -- I mean you got power lines all
- 9 throughout southern California. So you have tree
- 10 trimmings and all these other things. I know you've
- 11 got -- you're dealing with the bark beetle death issues.
- 12 Is that material getting ground up and going to composting
- 13 facilities, or is it all going to landfill or land
- 14 application?
- MR. SPRING: You mean what we do --
- 16 COMMITTEE MEMBER JONES: -- when you maintain
- 17 under your lines and --
- 18 MR. SPRING: -- when we're tree trimming in the
- 19 city?
- 20 COMMITTEE MEMBER JONES: Yeah, as you maintain
- 21 around your lines, some of your lower lines and things
- 22 like that.
- 23 MR. SPRING: Actually, Mr. Jones, a lot of the
- 24 material that's going into Nursery Products is coming out
- 25 of the City of Los Angeles. It's stuff that's not going

- 1 into the landfill that we are recycling through a
- 2 composting program. We have not only this facility but
- 3 other facilities that the city sanitation department deals
- 4 with.
- 5 COMMITTEE MEMBER JONES: We were given a report
- 6 last Board meeting about issues with you folks, Southern
- 7 Ed, and a lot of other things about the bark beetle death
- 8 and the amount of trees that are going to start coming
- 9 down. And I think you guys were cranking up your efforts
- 10 even more so to get them away from the houses and stuff
- 11 that you serve or near where you serve.
- 12 But most of that material's going to composting
- 13 facilities?
- MR. SPRING: As far as I know. I'm not
- 15 completely familiar with that program because that's in
- 16 our distribution section mainly. Although the high
- 17 voltage lines don't usually have anything growing on them.
- 18 COMMITTEE MEMBER JONES: Or under them.
- 19 MR. SPRING: Or under them, right. But I'm
- 20 pretty confident that we have -- as the City of Los
- 21 Angeles, we are committed to recycling. And I'm sure that
- 22 we do move a lot of that product into composting
- 23 facilities rather than into the landfill.
- 24 COMMITTEE MEMBER JONES: Thanks.
- 25 CHAIRPERSON PAPARIAN: Have you looked at

- 1 possible mitigation measures that the operator can take at
- 2 the existing location?
- 3 MR. SPRING: Well, as Mr. Holst said, you know,
- 4 the facility was designed to take the environment where
- 5 it's located.
- 6 CHAIRPERSON PAPARIAN: No, I don't mean your
- 7 facility. I mean the composting facility. Have you
- 8 looked at -- would you recommend any additional mitigation
- 9 measures? Is there anything you're aware of that could
- 10 help mitigate the impacts you're concerned about through
- 11 actions that they could take?
- MR. SPRING: Well, we've cooperated with them.
- 13 We've used our vector control and they've used some kind
- 14 of vector control to keep the flies down. That seems to
- 15 be a losing battle.
- The dust mitigation. We've come to agreement
- 17 that they would put water on the roads going in and out of
- 18 there. But we fail to see that that's being done. A
- 19 number of things that they've agreed to do to mitigate
- 20 this don't -- either they're not doing it or it doesn't
- 21 seem to be working.
- 22 CHAIRPERSON PAPARIAN: Okay. Anything else?
- Thank you.
- MR. SPRING: Thank you.
- 25 MR. HOTCHKISS: Good afternoon. Again, I'm David

- 1 Hotchkiss, Assistant City Attorney.
- 2 Mr. Paparian, to address your question, based
- 3 upon the reading I've done and the research I've done in
- 4 the situation, it appears that the only thing that could
- 5 protect the City of Los Angeles's Adelanto Converter and
- 6 Switching Station from the potentials that we're talking
- 7 about today, that is, flashover and resultant fire or
- 8 electrocutions that might occur in the existence of
- 9 flashover, would be to encapsulate this facility, meaning
- 10 that you would have to separate the facility from the
- 11 environment that surrounds it. And in terms of the
- 12 offensive orders that's being propagated there, they would
- 13 have to put in some kind of a filtration system, which is
- 14 common in the Ohio Valley and other places where these
- 15 type of facilities are operated.
- But that of course appears to be an
- 17 insurmountable expense on a 40-acre site. But that's just
- 18 from my perspective.
- 19 I'd like to talk just for a few minutes about the
- 20 community that this exists in, not just our 40 workers who
- 21 are on the plant, which is separated by Pansy Road from
- 22 the Nursery Products facility. We are one small city
- 23 street separated with \$170-some million switching and
- 24 converter station, which is absolutely integral to the
- 25 electrical grid in the western United States.

- 1 We have people who historically were able to work
- 2 out of doors and work on these facilities day in, week
- 3 after week, without any kind of protective clothing at
- 4 all. Now they're going out into the field wearing bee
- 5 keeper hats to keep the flies out of their noses, out of
- 6 their eyes.
- 7 Now, I've gone through the permit that was
- 8 previously issued in this matter. And I note in
- 9 particular that they were required under the permit to not
- 10 allow any vectors, to have any offensive noises emanating,
- 11 and to keep dust control to an absolute minimum under the
- 12 existing permit. They haven't lived up to their existing
- 13 permit.
- 14 The physical evidence that we've put before you
- 15 and the points that have been made by Mr. Holst make it
- 16 graphically clear that not only our employees, but -- but
- 17 when we canvassed the people in the community who said to
- 18 us, "We didn't know where to turn," we called the City of
- 19 Adelanto's manager -- the city manager, and he referred us
- 20 to the Nursery Products organization to get help.
- 21 The city couldn't help them. The county has been
- 22 unable to help them. And we, the switching station, pay
- 23 \$2 million a year in taxes to the County of San
- 24 Bernardino, and it has been able to do nothing to
- 25 facilitate a remedial action in this situation.

- 1 Now, I think the most graphic thing that I've
- 2 read today -- because I have received these reports at the
- 3 same time you did -- was the report of Melva Davis, who is
- 4 the principal of the public school in this immediate
- 5 vicinity. And if you'll give me a moment, I'd like to
- 6 read this into the record.
- 7 She says, "The odor and fumes from the company
- 8 are seriously strong. There are days when the smell is
- 9 extremely foul. Students complain of headaches and
- 10 stomachaches. We are infested with flies. It is often
- 11 difficult to guarantee that foods served in our school
- 12 cafeteria are healthy for our students and staff. Because
- 13 we have preschool through 8th grade students we cannot
- 14 spray to eliminate the flies. Our primary concern is the
- 15 safety of all the students, parents, and staff. Thank you
- 16 for this opportunity to voice our concern."
- 17 These people have had no prior opportunity, no
- 18 real opportunity to voice their concern.
- 19 And as I went through all of these reports that I
- 20 received today, there were property owners, business
- 21 operators, people who have been suffering under this thing
- 22 for almost a year now with no avenue for relief from these
- 23 ongoing flies and obnoxious odors. And of course in our
- 24 situation we're hyper-concerned about the dust. But we're
- 25 also concerned about the noxious odors.

- 1 I mean this is a classic public nuisance
- 2 situation. And we're merely asking this Board not to
- 3 increase the nuisance, but certainly to do something about
- 4 encapsulating this facility to make sure that the odors
- 5 and the flies and the dust do not come on to our facility.
- 6 Because if they continue to come on to our facility -- I
- 7 think Mr. Holst is correct. From everything I've read
- 8 about the potential for flashover, it is real, it is a
- 9 serious problem, and it is a problem that needs to be
- 10 addressed sooner rather than later.
- 11 If you have any questions on the legal side of
- 12 things, I'll be happy to address those.
- 13 CHAIRPERSON PAPARIAN: I've got a couple quick
- 14 ones.
- 15 Now, we have the local enforcement agency for San
- 16 Bernardino County. Has the DWP been contacting them,
- 17 complaining to them? What kind of response do you have --
- 18 MR. HOTCHKISS: We have been in contact with the
- 19 LEA since the very beginning of the problems arising,
- 20 which was early in January of this last year. And I've
- 21 looked at some of the LEA reports. And one of them, which
- 22 stuck way out in my mind, was a finding of no violation.
- 23 Then it says that the putrid or bad odors are going to be
- 24 corrected by the application of some kind of
- 25 odor-controlling device, without mentioning what it was.

- So in the presence of an investigator you have 1 these offensive foul odors permeating the atmosphere. 2 They find no violation under the permit. They should 3 have. And they say that "We're putting this back on 4 Nursery Products to deal with the odor, " but no violation. 5 Now, that has been a consistent pattern in this situation. 6 No agency called in to look at this problem has taken any 7 8 action against this facility. Why? I simply do not know. 9 I should also point out for the record, in going through the new proposed permit, it states that the City 10 of Adelanto Fire Station has announced that it has met or 11 12 meets all necessary requirements. The City of Adelanto 13 does not have a fire station. There is a county fire 14 department there. And our interviews with the county fire personnel, which is directly across the street from our 15 16 facility, goes as follows: There is no water -- there is no water at this facility. There is one fire hydrant at 17 18 the end of a run on Pansy Road at the corner of a 40-acre parcel. Okay? No water on the facility. No electricity 19 20 on the facility except the solar panel over the trailer
- 22 So the fire personnel have told our people upon

that works as the composting facility office. Okay?

- 23 interview that if a fire started there, there would be no
- 24 way to control the fire. They would suck that pipe dry
- 25 with one single pumper. To control a 40-acre potential

- 1 fire? It's impossible. If a fire starts there and
- 2 noncombustible vapors come over, carrying carbon and other
- 3 byproducts from the fire, and they blow right on to our
- 4 facility, you're going to be seeing huge flashovers to
- 5 ground.
- 6 It's an intolerable dangerous situation to
- 7 continue the operations and the status quo there.
- 8 Is there anything else?
- 9 CHAIRPERSON PAPARIAN: Any other questions?
- 10 Mr. Jones.
- 11 COMMITTEE MEMBER JONES: No, I'll save mine
- 12 for -- I do have questions for the LEA. I'll tell you,
- 13 I'm amazed.
- 14 CHAIRPERSON PAPARIAN: Let me just ask you one
- 15 other thing.
- 16 COMMITTEE MEMBER JONES: Not with the LEA.
- Go ahead.
- 18 CHAIRPERSON PAPARIAN: You may not have gotten
- 19 this far. But we have some restrictions on our ability to
- 20 deal with permits once they've gotten this far. You're
- 21 suggesting that we turn down this permit.
- 22 MR. HOTCHKISS: I think that the permit should be
- 23 modified to require encapsulation and filtration at that
- 24 place. I'm not seeking to put them out of business. I
- 25 think they're entitled to run their operations, but not at

- 1 the expense of little children playing in the school yard
- 2 and not at the expense of everybody else who lives and
- 3 works in that community. I think it should be
- 4 encapsulated and they should filter out the foul air.
- 5 CHAIRPERSON PAPARIAN: Okay.
- 6 COMMITTEE MEMBER JONES: I do have a question
- 7 when you're done.
- 8 CHAIRPERSON PAPARIAN: Just a second.
- 9 Okay. Let me just ask something on a slightly
- 10 different topic.
- 11 Mr. Spring mentioned that there's been some work
- 12 with the applicant to see about getting them relocated.
- 13 MR. HOTCHKISS: That's correct. And I've been a
- 14 part of that.
- 15 CHAIRPERSON PAPARIAN: Yeah. So I would assume,
- 16 given some of the property holdings you guys have, you may
- 17 be looking at some of those too or -- can you -- are there
- 18 places that you have that you guys can offer as an
- 19 alternative site, or are you aware of alternative sites?
- 20 MR. HOTCHKISS: Well, the City of Los Angeles
- 21 certainly has property holdings, most of them in the
- 22 Inyo-Mono Basin area.
- 23 CHAIRPERSON PAPARIAN: All right.
- 24 MR. HOTCHKISS: Our property in the desert area
- 25 around Adelanto, I believe this is the only property that

- 1 we hold out there, plus the right-of-ways for the power
- 2 lines that come in and go out.
- 3 But if they want to relocate in the Owens Valley,
- 4 then we do have property there certainly.
- 5 CHAIRPERSON PAPARIAN: Do you feel like -- okay.
- 6 Regardless of whether it's your property or somebody
- 7 else's property, do you feel like there's some potential
- 8 there for their relocation, or it's just something you
- 9 guys would like to have happen?
- 10 MR. HOTCHKISS: I speak only on behalf of one of
- 11 the property owners and operators in this community. But
- 12 I also feel compelled, on behalf of those who are not here
- 13 with a mouthpiece to stand in front of you, to say that,
- 14 without a doubt, having reviewed all hundred and --
- 15 whatever it was -- twenty some reports that were sent out
- 16 from these various folks, that the vast majority of them
- 17 said, "Please get it out of our community." And that's
- 18 what we're saying, please get it out of our community.
- 19 And then, on the alternative, if they could encapsulate
- 20 this thing, cover the windrows and somehow control the
- 21 odor and flies, I don't think we'll have a problem being
- 22 neighbors with these people. But I just don't see it
- 23 happening. It hasn't happened in the last nine months.
- 24 CHAIRPERSON PAPARIAN: Okay. Thank you.
- 25 It's possible we might have some additional

- 1 questions after -- I think we're going to hear from the
- 2 LEA.
- 3 The LEA, are you here?
- 4 Yes.
- 5 I'm sorry, Mr. Jones. You have a question for
- 6 the LEA?
- 7 Do you want to respond first? And then I think
- 8 several of us might have some questions about what's going
- 9 on there. Or do you want us to just dive into questions?
- 10 MS. ADAMS: I would be happy to answer your
- 11 questions.
- 12 I'm Jackie Adams with the San Bernardino County
- 13 LEA.
- 14 CHAIRPERSON PAPARIAN: Okay. Mr. Jones.
- 15 BOARD MEMBER JONES: Ms. Adams, how often do you
- 16 inspect this facility or does your staff inspect it?
- MS. ADAMS: We inspect the facility monthly.
- 18 COMMITTEE MEMBER JONES: Okay. And in the
- 19 last -- there was no violations through 2002 and no
- 20 violations through 2003, is that --
- MS. ADAMS: That's correct.
- 22 COMMITTEE MEMBER JONES: Okay. Odor issues --
- 23 the new regs call for an odor minimization plan. And I'm
- 24 assuming that's one of the reasons for this permit
- 25 revision?

- 1 MS. ADAMS: In fact, Nursery Products submitted
- 2 an odor impact minimization plan in February before the
- 3 regulations were passed.
- 4 COMMITTEE MEMBER JONES: Oh, okay. Ahead of
- 5 time?
- 6 MS. ADAMS: Yes.
- 7 COMMITTEE MEMBER JONES: What is the fly issue
- 8 that these -- I mean is this -- flies would be an issue
- 9 you would write up a -- or do as an area of concern,
- 10 correct?
- 11 MS. ADAMS: Correct. In May there was an area of
- 12 concern on the fly issue. And the operator progressively
- 13 took action to mitigate the flies. He went out into the
- 14 community and went to the neighboring businesses and gave
- 15 them flytraps.
- 16 COMMITTEE MEMBER JONES: Oh, okay. And then what
- 17 did the -- and then the collection of the flytraps showed
- 18 what, an increase in flies or just the fact that they're
- 19 being collected and killed?
- 20 MS. ADAMS: I'm sorry, I don't understand --
- 21 COMMITTEE MEMBER JONES: Is there any follow-up
- 22 besides just giving the traps?
- MS. ADAMS: There's other mitigation measures
- 24 going on for the flies. They have a company that's
- 25 spraying twice a week.

- 1 And we also had Jeff Watson, the staff member
- 2 from CIWMB, come out. And he gave some practical help to
- 3 the operator on how to -- when he receives bio-solids, how
- 4 to quickly cover it and get the composting windrow so that
- 5 it would heat up and kill the flies.
- 6 COMMITTEE MEMBER JONES: Okay. Is the process --
- 7 I don't know if I need to ask you this or the operator
- 8 this. But because there's been testimony that there's no
- 9 water on the site -- which I don't know if there is or
- 10 isn't. But if there isn't, the only way that composting
- 11 works is with the addition of moisture. So the moisture's
- 12 coming from bio-solids. That tells me that these are
- 13 static piles for a long period of time until they've
- 14 reached a point where they can be turned. Is that the
- 15 system or is there ongoing turning and water being
- 16 applied.
- I see somebody shaking their head no. So --
- 18 MS. ADAMS: I think the operator can better
- 19 address this.
- 20 COMMITTEE MEMBER JONES: All right. So these
- 21 piles are static. They're sitting there. They're not
- 22 being turned, which normally generates dust. They're
- 23 sitting there, and they get a crust-over at some point
- 24 actually.
- Okay. That's interesting.

- 1 All right. Thank you.
- 2 CHAIRPERSON PAPARIAN: Have you looked into the
- 3 DWP's specific concerns? Have you gone to their facility
- 4 to see if it appears that the suggestions that they made
- 5 here today are accurate, flies, dust on their equipment
- 6 and so forth?
- 7 MS. ADAMS: No, we haven't gone to their
- 8 facility. But we did have a meeting in May and we
- 9 discussed all of their concerns. They came to our office
- 10 and met with our LEA. And at that time I had an RCSI
- 11 that -- the report of composting information for the new
- 12 permit that we were reviewing at that time. And I gave
- 13 them a copy and I said, "We would appreciate your input,
- 14 if you have any idea what mitigation measures we could
- 15 put. We want to write the best permit that we can for
- 16 this facility." And we asked for their input.
- 17 CHAIRPERSON PAPARIAN: Did you get anything from
- 18 them?
- 19 MS. ADAMS: There was one comment about the
- 20 height of the pile of wood material -- wood waste. And
- 21 our regulations don't cover feed stock.
- 22 CHAIRPERSON PAPARIAN: Okay. And then, are you
- 23 getting many complaints generally about this facility?
- 24 Just are you getting phone-in complaints, written
- 25 complaints?

- 1 MS. ADAMS: Since they started operating in
- 2 October the LEA has received 13 complaints.
- 3 CHAIRPERSON PAPARIAN: Is that kind of normal for
- 4 an operation, high, low?
- 5 It's hard to tell?
- 6 MS. ADAMS: It's hard to tell.
- 7 CHAIRPERSON PAPARIAN: Okay.
- 8 MR. de BIE: Mr. Chair, if I may assist Jackie in
- 9 refreshing her memory.
- 10 One thing that the LEA shared with staff was that
- 11 they actually were able to facilitate an evaluation of the
- 12 operation with an entomologist to look at the fly
- 13 situation specifically. So they sought outside input on
- 14 how to deal with the fly issue. And there were some
- 15 changes to the operation resulting from that.
- 16 And maybe it would be helpful if Jackie could
- 17 look at her notes and indicate the source of those
- 18 complaints, those 13 complaints.
- MS. ADAMS: Sure.
- 20 Out of the 13 complaints, there were 2 from a
- 21 neighboring company called K&S, there were 10 from the
- 22 Department of Water and Power. And then 1 initially when
- 23 they started operating was from a neighbor who we couldn't
- 24 verify actually existed.
- 25 CHAIRPERSON PAPARIAN: Okay. So the Department

- 1 of Water and Power has complained 10 times formally in
- 2 some way?
- 3 MS. ADAMS: Yes.
- 4 CHAIRPERSON PAPARIAN: Do you investigate each of
- 5 those complaints or --
- 6 MS. ADAMS: We don't necessarily go out
- 7 physically on every complaint because we're out there
- 8 every month. But we do -- I always call the operator to
- 9 find out, "What are you doing different? What are you
- 10 doing, you know, that may be different that could be
- 11 creating a nuisance?" And generally we work with the
- 12 operator. And he's been very responsive in visiting the
- 13 neighbors who are complaining to find out, you know, what
- 14 the impact is.
- 15 CHAIRPERSON PAPARIAN: Okay. Mrs. Peace, did you
- 16 have anything for the LEA?
- 17 COMMITTEE MEMBER PEACE: So you don't get ongoing
- 18 complaints from people around this facility all year long?
- MS. ADAMS: No, we haven't.
- 20 COMMITTEE MEMBER PEACE: And has there been any
- 21 increase in development in that area at all that could be
- 22 the cause of the dust, or is all this dust coming from the
- 23 composting facility?
- 24 MS. ADAMS: It's the desert and it's dusty. I
- 25 don't attribute, you know --

- 1 COMMITTEE MEMBER PEACE: I know there's winds and
- 2 stuff that --
- 3 MS. ADAMS: Right. And they have high wind days
- 4 and that does generate dust.
- 5 COMMITTEE MEMBER PEACE: When it comes to the
- 6 flies and the odor, I notice they -- can you tell whether
- 7 that would be coming from the bio-solids or from the green
- 8 material? Would it be less if they were not taking the
- 9 bio-solids?
- 10 MS. ADAMS: No. The flies are coming in in the
- 11 green material.
- 12 COMMITTEE MEMBER PEACE: In the green material.
- Okay. Thank you.
- 14 CHAIRPERSON PAPARIAN: Let me just follow-up on
- 15 one thing.
- 16 The dust -- I don't want to put words in your
- 17 mouth, but it sounded like you were saying that the added
- 18 dust -- that there may not be added dust in the community
- 19 from the facility. Did you mean to imply that?
- 20 MS. ADAMS: I don't know how you would measure
- 21 where the dust is coming from.
- 22 CHAIRPERSON PAPARIAN: Okay. So you're not --
- 23 you just don't know whether there is added dust to the
- 24 community from this facility or not?
- MS. ADAMS: Correct.

1 CHAIRPERSON PAPARIAN: Okay. And I see the

- 2 fellows in the back.
- 3 Are you the operator?
- 4 Okay. Let us finish with the LEA. I think it
- 5 will just take a second. And then, yeah, we would like to
- 6 hear from you.
- 7 Did you have something else, Mr. Jones?
- 8 COMMITTEE MEMBER JONES: Just a couple quick
- 9 questions. Thanks, Mr. Chair.
- 10 You gave DP -- Power and Water a copy of the
- 11 permit that you were starting to construct?
- MS. ADAMS: Yes.
- 13 COMMITTEE MEMBER JONES: Prior to the
- 14 construction of it?
- MS. ADAMS: Yes.
- 16 COMMITTEE MEMBER JONES: Prior to writing it?
- MS. ADAMS: Yes.
- 18 COMMITTEE MEMBER JONES: And got one comment on
- 19 the height of the pile?
- MS. ADAMS: Right.
- 21 COMMITTEE MEMBER JONES: Okay. I think that's
- 22 important because that's clearly not the tenor of a lot of
- 23 the discussions I've had and the things of people not
- 24 knowing about any of this.
- 25 And the ten complaints from DP -- Power and Water

- 1 on the flies -- and I don't doubt that they're legit
- 2 complaints. But I noticed -- we got a copy from the
- 3 Mohave AQMD with complaints of odor and that. Now, all
- 4 those complaints are supposed to go to the LEA. But this
- 5 time I guess they chose to write the complaint or at least
- 6 to notice it.
- 7 Do you routinely talk with AQMD? Do they ever
- 8 call you with issues of -- odor issues or things like
- 9 that? Because it is serious. I mean we're not -- I don't
- 10 want my questioning to indicate for a second that I don't
- 11 think composting facilities should operate as a good
- 12 neighbor, because I think they should. And I think most
- 13 of them do. It's just sometimes, you know, we have to
- 14 look and -- I mean sometimes people have different reasons
- 15 for being opposed to things. I'm a little surprised that
- 16 the schools didn't know who to talk to about these issues
- 17 in a town that small, that they couldn't talk to the city
- 18 manager or the county LEA.
- 19 Had you ever been contacted by the schools on
- 20 issues there about this?
- MS. ADAMS: No.
- 22 COMMITTEE MEMBER JONES: Okay.
- 23 All right. Thanks.
- 24 CHAIRPERSON PAPARIAN: Okay. Thank you.
- 25 And then -- yeah, why don't you come on up.

- 1 You'll need to identify yourself.
- 2 MR. MEBERG: Thanks. I'm Jeff Meberg. I'm the
- 3 managing partner of Nursery Products. I brought some of
- 4 the guys with me to help me with permitting; and Mike
- 5 Wagner, who did the environmental impact report for the
- 6 City of Adelanto.
- 7 I don't know where you guys would like to start.
- 8 CHAIRPERSON PAPARIAN: It seems like you jumped
- 9 up when I was raising a question about the dust concerns.
- 10 MR. MEBERG: Yeah, we've had Mohave District AQMD
- 11 come out to the site quite a few times. We've had no dust
- 12 violations or issues whatsoever. They're worried about PM
- 13 10, creating that -- there aren't dust roads. They're all
- 14 paved. Once you get inside the site, we've laid down
- 15 rock. So I don't know where the dust is coming from.
- 16 There's not dust in a compost operation.
- 17 So the whole dust issue I'm finding surprising.
- 18 But I'm not -- I don't want to go off on a rant, so I'm
- 19 going to let the people that did the permitting and the
- 20 EIR to address that, unless you have questions before I
- 21 give up the mic.
- 22 CHAIRPERSON PAPARIAN: I think Mr. Jones might.
- Go ahead, Mr. Jones.
- 24 COMMITTEE MEMBER JONES: Thanks, Mr. Chair.
- 25 The question I was asking somebody, I think the

- 1 LEA, you've got static piles, meaning you don't have the
- 2 accessibility or you don't -- you'd have to dump in --
- 3 what are the average temperatures in that area?
- 4 MR. MEBERG: Ambient temperatures?
- 5 COMMITTEE MEMBER JONES: Yeah.
- 6 MR. MEBERG: The summer has been 102 degrees.
- 7 COMMITTEE MEMBER JONES: Okay. And the winter?
- 8 MR. MEBERG: And the winter, at night it will get
- 9 down to 30, 35.
- 10 COMMITTEE MEMBER JONES: Okay. So explain to us
- 11 quickly your process, as I -- well, let me do it a
- 12 different way.
- 13 I read your process to be green waste with the
- 14 addition of bio-solids or that type of waste, and then
- 15 some accelerant.
- 16 MR. MEBERG: Exactly. A catalyst. It just got
- 17 approved in July as a -- basically as a new technology,
- 18 EPA Region 9, for how to -- it's a combination of
- 19 windrowing and the static aerobic pile. So it sits for 30
- 20 days, just like you had commented on.
- 21 COMMITTEE MEMBER JONES: All right. So it sits
- 22 static for 30 days.
- 23 How is it -- when you receive it on site, is it
- 24 bulked up and you have to chip it and get it into a form
- 25 to put into your pile or --

- 1 MR. MEBERG: We're bringing in ground green
- 2 waste.
- 3 COMMITTEE MEMBER JONES: Off site -- from off
- 4 site?
- 5 MR. MEBERG: From off site.
- 6 COMMITTEE MEMBER JONES: So the material's
- 7 already been processed?
- 8 MR. MEBERG: Over half. Probably three quarters
- 9 of the green wastes and wood waste that come in have
- 10 already been ground.
- 11 COMMITTEE MEMBER JONES: Okay. So you're doing a
- 12 quarter of it?
- 13 MR. MEBERG: We do -- yeah, and it's all these
- 14 local neighbors that are -- that don't know who to
- 15 contact, they're our customers that are bringing in wood
- 16 every single day and we grind it, the furniture
- 17 manufacturers and various other manufactures.
- 18 COMMITTEE MEMBER JONES: Okay. So you're -- a
- 19 tub grinder?
- MR. MEBERG: Exactly, we use a tub grinder.
- 21 COMMITTEE MEMBER JONES: So you're using a tub
- 22 grinder.
- 23 You're mixing that material with bio-solids?
- MR. MEBERG: Um-hmm.
- 25 COMMITTEE MEMBER JONES: Putting it into a pile

- 1 that is 20 feet wide?
- 2 Fifteen?
- 3 MR. MEBERG: Sixteen.
- 4 COMMITTEE MEMBER JONES: Sixteen feet wide.
- 5 How tall?
- 6 MR. MEBERG: About eight feet.
- 7 BOARD MEMBER JONES: Eight feet tall.
- 8 It stays in the windrow for how long before it
- 9 is touched?
- 10 MR. MEBERG: Thirty days.
- 11 COMMITTEE MEMBER JONES: No aeration?
- 12 No aeration.
- 13 MR. MEBERG: Not when your temperature's of it --
- 14 it's got to be at 131 degrees Fahrenheit for over 15 days
- 15 straight.
- 16 COMMITTEE MEMBER JONES: All right. That's the
- 17 first part of the stage?
- MR. MEBERG: Correct.
- 19 COMMITTEE MEMBER JONES: Those piles -- those
- 20 rows that are in the second stage, tell us what the second
- 21 stage looks like.
- MR. MEBERG: Same thing except we go and we turn
- 23 it.
- 24 COMMITTEE MEMBER JONES: Turn them one time?
- MR. MEBERG: One time.

- 1 COMMITTEE MEMBER JONES: One time. Okay.
- 2 MR. MEBERG: And they sit for 15 days.
- 3 COMMITTEE MEMBER JONES: And they sit for 15
- 4 days.
- 5 What's the dust like when you turn those?
- 6 MR. MEBERG: Dust?
- 7 COMMITTEE MEMBER JONES: Is there dust?
- 8 MR. MEBERG: Not a dust issue.
- 9 COMMITTEE MEMBER JONES: Okay. Is it a moist --
- 10 as you're turning from the inside out you should be taking
- 11 dry material, putting it in the middle and bringing out a
- 12 moist material to outside?
- MR. MEBERG: Exactly.
- 14 COMMITTEE MEMBER JONES: Is that what's
- 15 happening?
- MR. MEBERG: Exactly.
- 17 COMMITTEE MEMBER JONES: All right. If it's dry
- 18 all the way through, do you have a problem with your
- 19 system?
- 20 MR. MEBERG: The problem has been that it's been
- 21 too moist.
- 22 COMMITTEE MEMBER JONES: It's dry all the way
- 23 through?
- MR. MEBERG: It hasn't been dry all the way
- 25 through.

1 COMMITTEE MEMBER JONES: Okay, okay. If you have

- 2 a problem, it's -- I gotcha.
- 3 MR. MEBERG: The problem has been in the past
- 4 that it's just been too moist. And then there's analysis
- 5 that we've taken on the finish class to show the moisture
- 6 content. It's still 25 to 35 percent.
- 7 COMMITTEE MEMBER JONES: Okay. So we've got
- 8 these turns, and then the final product gets loaded out.
- 9 Is it bagged or loaded -- bulk loaded?
- 10 MR. MEBERG: Bulk loaded.
- 11 COMMITTEE MEMBER JONES: Okay. I didn't mean to
- 12 stop you short.
- 13 You're 30 days, you're 15 days, you're another 15
- 14 days?
- MR. MEBERG: Yeah. And then we just roll up at
- 16 the front end and just kind of --
- 17 BOARD MEMBER JONES: -- put it into a pile.
- Okay. And dust at any of those stages?
- MR. MEBERG: No dust.
- 20 COMMITTEE MEMBER JONES: All right. Finished
- 21 product?
- 22 Finished product went through a trauma screen and
- 23 shipped off.
- 24 COMMITTEE MEMBER JONES: All right. That may
- 25 generate a little dust.

1 MR. MEBERG: The trauma screen when we turn it is

- 2 in the middle of the property, which is 900 feet from the
- 3 property line.
- 4 COMMITTEE MEMBER JONES: Okay. Do you have any
- 5 indicators that you could put up there to see if that's
- 6 traveling, to look?
- 7 Are you putting water on it?
- 8 MR. MEBERG: On the trauma screen, yes.
- 9 COMMITTEE MEMBER JONES: Okay. So you're keeping
- 10 the dust down at the trauma screen? Because that could be
- 11 an area --
- MR. MEBERG: Yeah.
- 13 COMMITTEE MEMBER JONES: -- that could create a
- 14 problem. And we've got to be good neighbors. I mean if
- 15 you're going to be there, you've got to be a good
- 16 neighbor.
- MR. MEBERG: I want to be a good neighbor.
- 18 COMMITTEE MEMBER JONES: All right.
- 19 MR. MEBERG: We've spent -- since May, the
- 20 operations manager, has gone and visited all the neighbors
- 21 every two weeks.
- Jackie had mentioned about flytraps. We got
- 23 flytraps out when the flies were an issue. We were taking
- 24 too much green waste. And the flies were coming in.
- 25 That's when we hired the Vector Control from San

- 1 Bernardino County. And we were trying to determine are
- 2 the flies -- are we growing them at the site or are we
- 3 importing them? We realized we were importing them. So
- 4 we cut back the amount of green waste.
- 5 But during that study we went and we offered free
- 6 flytraps to all the neighbors. And then we go and we talk
- 7 to them every two weeks, everybody but Department of Water
- 8 and Power because they have issues on us coming on their
- 9 property.
- 10 COMMITTEE MEMBER JONES: All right. What's your
- 11 fire protection plan?
- 12 MR. MEBERG: Fire protection plan is we have a --
- 13 we have a water truck on site and there's a fire hydrant
- 14 on site.
- 15 COMMITTEE MEMBER JONES: And do you have an
- 16 articulating loader on site? Can you cut into a pile?
- MR. MEBERG: Yes, three of them.
- 18 COMMITTEE MEMBER JONES: So you can cut into a
- 19 pile if there's a fire?
- MR. MEBERG: Um-hmm.
- 21 COMMITTEE MEMBER JONES: All right.
- 22 Thanks, Mr. Chair.
- 23 CHAIRPERSON PAPARIAN: I have the impression from
- 24 the DWP folks, if I were to go to their facility right
- 25 now, I'd be uncomfortable with the flies around me.

1 MR. MEBERG: I got that impression from them too.

- 2 CHAIRPERSON PAPARIAN: Is it your belief that
- 3 that's not accurate, that there aren't that --
- 4 MR. MEBERG: I've got six employees at our site
- 5 that don't have a problem. We've had the fire department
- 6 come out to the site, the LEA, county, AQMD, city
- 7 officials. Nobody's brought up the fly issue anymore. It
- 8 was a -- we did have a fly issue in the spring.
- 9 CHAIRPERSON PAPARIAN: Okay. But if today -- so
- 10 it's your assertion that if they're experiencing flies,
- 11 they're not really from your facility?
- MR. MEBERG: That would be my assertion.
- 13 We also have DeVries pest control come out and
- 14 spray our site twice a week. But we -- the real issue is
- 15 we cut back greatly in the amount of green waste we're
- 16 taking in. And we've increased the amount of wood. We're
- 17 going to be one of the facilities taking this bark beetle,
- 18 the wood, which makes great compost. And there's no flies
- 19 from that.
- 20 CHAIRPERSON PAPARIAN: Okay. Mrs. Peace.
- 21 COMMITTEE MEMBER PEACE: You just said the flies
- 22 were a problem when you were taking too much green waste.
- 23 The flies won't be a problem when you increase your
- 24 business tenfold?
- MR. MEBERG: We've already cut back the amount of

- 1 flies. We cut back the amount of curbside green waste
- 2 that we're bringing --
- 3 COMMITTEE MEMBER PEACE: So when you're
- 4 increasing your business here, you're not going to be
- 5 taking curbside green waste?
- 6 MR. MEBERG: I'm not going to increase the amount
- 7 of curbside green waste in proportion to the amount the
- 8 permit's going to grow, no. In other words, we were
- 9 taking in a hundred percent curbside green waste, which
- 10 brought in a lot of flies. We've cut it down to about 20
- 11 percent, which also it's turned out it makes a lot better
- 12 compost as well by cutting that --
- 13 COMMITTEE MEMBER PEACE: So you're going to keep
- 14 that same percentage.
- MR. MEBERG: Yeah. Right now the compost is --
- 16 it's kind of the ideal. And there's a lot of wood.
- 17 COMMITTEE MEMBER PEACE: Can you describe some of
- 18 the conversations you've had between yourself and the DWP?
- 19 I mean have you actually tried to work together to resolve
- 20 some of these problems? Or do they just want to see you
- 21 gone?
- 22 MR. MEBERG: No, originally -- their original
- 23 complaints were warranted. We had issues. I apologized.
- 24 We met. I felt bad because I thought what Mr. Holst had
- 25 said was true. We changed, like I said, the green waste,

- 1 what we brought in. We started having a -- the pest
- 2 control company come in to spray for flies.
- 3 We met in the DWP offices in Los Angeles to give
- 4 them an update on what we were doing, everything I
- 5 basically explained to you. And we also met the end of
- 6 August at the local Adelanto facility. And I told them
- 7 what we were doing also, that we'd be willing to
- 8 potentially move down the road. This permit process had
- 9 already -- was already underway. So we didn't want to
- 10 confuse the two issues. But, yet, if it would work out,
- 11 that we would move, we would talk to them about it.
- 12 We've actually in the last month -- I don't think
- 13 anybody here from the Department of Water and Power knows
- 14 it, but we've been trying to set up meetings with the
- 15 Department of Water and Power down in corporate in Los
- 16 Angeles. We've been told, "Well, we'll get to you." And
- 17 I think what they're doing is their waiting to see what
- 18 happens today.
- 19 But, yeah, I'm trying very hard to work with
- 20 them. I'm trying to work out a way of being good
- 21 neighbors.
- 22 And we're -- the issue -- the whole issue of
- 23 composting is being good neighbors. And so that's why we
- 24 try to make a concerted effort to go visit all the
- 25 neighbors within Adelanto. I'd like to be good neighbors

- 1 with the Department of Water and Power. I don't think
- 2 anybody needs to wear bee suits. But I certainly don't
- 3 want them when they go to work to have a -- have it be
- 4 frustrating for them when they're working outside. So I'd
- 5 like to do whatever we can to be a good neighbor.
- 6 COMMITTEE MEMBER PEACE: So you have been looking
- 7 at other sites to move to?
- 8 MR. MEBERG: Yes, within the city.
- 9 COMMITTEE MEMBER PEACE: That will be further
- 10 away from the power lines?
- 11 MR. MEBERG: It'd be further away from
- 12 everything.
- 13 CHAIRPERSON PAPARIAN: Did you have other
- 14 representatives who wanted to --
- 15 MR. MEBERG: If you have questions concerning the
- 16 environmental impact report or odor minimization plan or
- 17 anything like that, the people that wrote them are here if
- 18 you have questions.
- 19 CHAIRPERSON PAPARIAN: Not specific, anything
- 20 else for them.
- Thank you very much.
- MR. MEBERG: Thanks. Appreciate it.
- 23 CHAIRPERSON PAPARIAN: Mr. Hotchkiss, I'll just
- 24 give you a quick chance if you wanted to respond to
- 25 anything that we've heard. We've hear from the LEA and

Please Note: These transcripts are not individually reviewed and approved for accuracy.

- 1 the operator. I'm not trying to be too formal. I'm
- 2 trying to be informal so we just get all the information
- 3 that we need.
- 4 Do you feel like anything was misstated?
- 5 MR. HOTCHKISS: No, there have been meetings
- 6 between the representatives, Mr. Meberg of Nursery
- 7 Products an the Department. The representation that was
- 8 made to us at our meeting was that they were either going
- 9 to significantly alter their operations or they were going
- 10 to move from the facility by September the first. And for
- 11 whatever reason, neither has happened.
- 12 The reports that I've received indicate that the
- 13 fly problem is just as difficult on warm days as it has
- 14 been in the past; that the obnoxious orders, as you can
- 15 all see from the reports of the public that have written
- 16 to you, are just as difficult today as when they were
- 17 first noticed. So whatever is going on in this operation,
- 18 whatever the special catalytic process is or however long
- 19 they leave the stuff or the combination of materials,
- 20 whatever it is, it is not producing the good neighbor that
- 21 we would all like to see in this situation.
- 22 And I frankly do not see how they can become a
- 23 good neighbor without encapsulating this facility and
- 24 filtering the byproducts, the odors that are being
- 25 developed here.

1 I understand that there are composting operations

- 2 that don't have this problem. This particular composting
- 3 operation has this problem. And why? I certainly don't
- 4 have the expertise to speak to. And they clearly don't
- 5 have a solution, because the problem persists today as it
- 6 has from the get-go.
- 7 But if you have any further questions, I'll be
- 8 happy to address them.
- 9 CHAIRPERSON PAPARIAN: Thank you very much.
- 10 MR. HOTCHKISS: Thank you.
- 11 CHAIRPERSON PAPARIAN: And then, just for our
- 12 staff, as I understand from the agenda item, we can take
- 13 action this month. But we can also -- if for whatever
- 14 reason we decide we want to hold it for a month, that does
- 15 not hurt the time on --
- DEPUTY DIRECTOR LEVENSON: That's correct, yeah.
- 17 Given the date that we received the permit application, we
- 18 need to act by November 21st. And the November Board
- 19 meeting occurs before that date.
- 20 CHAIRPERSON PAPARIAN: Okay. Members, my
- 21 inclination would be to -- we are a little bit overdue for
- 22 our break. My inclination would be to let us break so we
- 23 can ponder what we've heard. And then come back and deal
- 24 with this right after the break. Unless there's an
- 25 anxiousness to do it before the break.

Okay. We'll take a 10-minute break and then come

- 2 back and finish up this item.
- 3 (Thereupon a recess was taken.)
- 4 CHAIRPERSON PAPARIAN: Okay. We're back to
- 5 order.
- 6 Any ex partes?
- 7 Mr. Jones.
- 8 COMMITTEE MEMBER JONES: Thanks, Mr. Chair.
- 9 Mr. Cupps and I had a conversation. And then my
- 10 friends from Avenal and I -- the City of Avenal.
- 11 CHAIRPERSON PAPARIAN: And I didn't have any.
- 12 Mrs. Peace.
- 13 COMMITTEE MEMBER PEACE: Yes, I spoke with Jeff
- 14 Meberg from Nursery Products and also Peter Winningham
- 15 representing Nursery Products.
- 16 CHAIRPERSON PAPARIAN: Okay. So we're still on
- 17 this same item.
- 18 I'm feeling like we're hearing two stories.
- 19 We're hearing that there's an ongoing and continuing
- 20 problem with flies and odors and dust, all of which would
- 21 be a violation of minimum standards for a facility like
- 22 this. On the other hand the folks we rely on for
- 23 enforcing our laws and regulations, the LEA, is telling us
- 24 they aren't noticing an ongoing problem in these areas.
- 25 And the operator is indicating that they don't believe

- 1 that there's an ongoing problem in this area.
- 2 I'm kind of -- and I know Mr. Washington I
- 3 believe, as I understand, is going to go visit the
- 4 facility later this week. Someone from my office is going
- 5 to go visit the facility later this week. But I'm also
- 6 wondering if we could ask the LEA to even go back out
- 7 there to take a look at DWP's operation.
- 8 I don't know. DWP reps, can you -- this is just
- 9 a nod, yes or no. There's no problem with the LEA coming
- 10 and taking a look at your facility just to verify some of
- 11 the complaints?
- 12 That would be fine. Okay.
- And the LEA, that's an okay thing to do, to go
- 14 out there?
- I mean I'd love to hear again from the LEA
- 16 whether -- after visiting particularly the DWP facility,
- 17 whether there's any verification of the claims that the
- 18 DWP is making or whether the LEA is seeing something
- 19 different.
- Mrs. Peace.
- 21 COMMITTEE MEMBER PEACE: I'd like to ask Mark de
- 22 Bie, what information have you requested from the operator
- 23 and the LEA and the DWP, and have you gotten it? Have you
- 24 gotten all the information requested?
- MR. de BIE: Mark de Bie with Permitting and

- 1 Inspection.
- When we first started getting correspondence cc'd
- 3 to us and direct mail from Water and Power, we looked at
- 4 it. And I asked my staff, Steve Hooper, who does a lot of
- 5 the environmental review for facilities in this
- 6 jurisdiction -- and a lot of the allegations had to do
- 7 with environmental review issues -- asked him to contact
- 8 the staff at Water and Power, and asked for a little bit
- 9 more detailed in terms of the allegations that were
- 10 contained in their letters, you know, specific dates on
- 11 when certain occurrences that they were alleging occurred,
- 12 any evidence that they had that there was a direct link
- 13 between the facility and what they were observing at their
- 14 site, you know, those sorts of things. And that hasn't
- 15 been forthcoming at least in correspondence or, according
- 16 to Steve, follow-up phone calls.
- 17 So we did make an effort to at least try to get a
- 18 little bit more detail about the specific kinds of impacts
- 19 that were being alleged to the site, and that hasn't been
- 20 forthcoming.
- 21 The LEA has provided us with all the information
- 22 that we've requested thus far and -- as well as the
- 23 operator. When we were reviewing the permit package, and
- 24 one of the sort of main observations we were making is the
- 25 LEA was adding in a number of conditions but the operating

- 1 document didn't reflect changes in the description of the
- 2 operation, and so the operator was very quick in turning
- 3 around, you know, descriptive language in the report of
- 4 compost site information indicating how they would comply
- 5 with those various conditions in the permit. So they've
- 6 been pretty responsive in that regard.
- 7 So staff, you know, has received all the
- 8 correspondence, the 120 some plus faxes, as well as
- 9 additional correspondence from Water and Power. And it
- 10 was just late last week. So we really haven't had time
- 11 to, you know, look at it and see if there's anything new
- 12 here, any additional information that would help us in our
- 13 assessment. We haven't really had enough time to do that
- 14 as yet.
- 15 COMMITTEE MEMBER PEACE: Thank you.
- 16 CHAIRPERSON PAPARIAN: And you're still reviewing
- 17 the CEQA and one other item, right?
- MR. de BIE: Yeah. I think we've now completed
- 19 the review of the report of compost site information. So
- 20 that's pretty much done, unless the permit changes again,
- 21 and we may have to see if there's issues consistency. But
- 22 we don't anticipate that.
- 23 And then we're looking at the CEQA documentation
- 24 one more time, mostly because of the allegations that have
- 25 been provided late last week in terms of information

- 1 discrepancies in the project description. So we're
- 2 looking back at that one more time to verify our facts.
- 3 It's been several months since we looked at that document,
- 4 and so we want to refresh our memories on it.
- 5 CHAIRPERSON PAPARIAN: Mr. Jones, did you have
- 6 something?
- 7 COMMITTEE MEMBER JONES: Just that -- I think it
- 8 was important to me to see how the facility was operated,
- 9 what system they used, the system is going to minimize the
- 10 dust. It was important to me that the LEA in fact had
- 11 chased down and never showed a violation. I mean this
- 12 is -- I trust the San Bernardino County LEA. I've worked
- 13 with them in cleaning up some messes.
- And, you know, I'm prepared to move this
- 15 resolution. And then let the Board decide what they want
- 16 to do at the Board meeting.
- 17 CHAIRPERSON PAPARIAN: Yeah, I'm feeling like I'd
- 18 like to get some of these other questions answered and
- 19 then hear back both from the LEA and from my staff and
- 20 the -- Mr. Washington I know is going to visit facility
- 21 too.
- 22 COMMITTEE MEMBER JONES: So am I.
- 23 COMMITTEE MEMBER PEACE: Yeah, I'd kind of like
- 24 to see it moved to the Board meeting with no
- 25 recommendation until we hear back from our staff. Give it

- 1 a little more time.
- 2 CHAIRPERSON PAPARIAN: Okay. Push it to this
- 3 month's Board meeting?
- 4 Okay. It sounds like, Mr. Jones, if you made a
- 5 motion, you probably wouldn't get a second. So probably
- 6 the best thing is just to push it to the Board meeting,
- 7 hear back at that point from the various parties.
- 8 And I just would mention a couple of things for
- 9 the -- you know, for the applicant and for DWP, you know,
- 10 if there's any way you guys can come to any closer
- 11 accommodations, that's always a good thing.
- 12 For the DWP, it's pretty rare that this Board has
- 13 turned down a permit. In fact, I'm not sure if this Board
- 14 has ever really turned down a permit. So it would be, you
- 15 know, quite an event if we were to do so.
- On the other hand, I think that, you know, some
- 17 of us are concerned about what we're hearing about odors
- 18 and flies and dust. And if there's anything that can be
- 19 done in working with the LEA and working with the
- 20 applicant to address some of these concerns, you know,
- 21 that would be probably a good thing for all parties
- 22 concerned.
- 23 So at this point we'll move this to the Board
- 24 meeting without a recommendation. And we'll expect to
- 25 hear back from the LEA either directly at the Board

1 meeting or through our staff, whatever's most appropriate,

- 2 and we'll take it from there.
- 3 BOARD MEMBER JONES: Mr. Paparian?
- 4 If for any reason we feel that we can't take an
- 5 action at that Board meeting, it could be pushed to the
- 6 November meeting without waiving time. I understand that
- 7 would be within the 60-day time period.
- 8 Mr. Jones.
- 9 BOARD MEMBER JONES: I just want to -- you know,
- 10 I'm going to go along with this to put it to the Board
- 11 meeting. I don't really care if I make a motion and
- 12 nobody seconds it.
- 13 But I want to make one thing real clear. The
- 14 attorney for L.A. Power and Water said that the only
- 15 mitigation he could see is to fully enclose this facility.
- 16 That's not a reasonable request. And if that's the
- 17 starting line for what you're hoping is going to happen, I
- 18 think that -- I think it's a waste of time. And I want to
- 19 say that loud and clear, because that's unreasonable to
- 20 expect that these facilities would be fully enclosed.
- 21 And it was also a requirement that the South
- 22 Coast Air District try to impose throughout all of it's
- 23 area that their board didn't concur in, because they knew
- 24 that composting facilities needed to operate.
- Now, they need to operate correctly, they need to

- 1 operate to state minimum standards, they need to try to
- 2 minimize odors and vectors. There's no evidence in the
- 3 document that we got that says that that facility isn't
- 4 doing all of those things.
- 5 So when the attorney says the only way that
- 6 they're going to see this thing through or go along with
- 7 it is to fully enclose it, you're asking people to
- 8 negotiate against something that's nonnegotiable. And I
- 9 just wanted to make sure that our expectations wouldn't be
- 10 too high, because they sure wouldn't in my book. And I've
- 11 negotiated lots and lots of contracts. And that would be
- 12 a no-starter for me.
- 13 So just since I can't put a, you know, resolution
- 14 on the record, I'll put that on the record.
- 15 CHAIRPERSON PAPARIAN: You can go ahead and make
- 16 a motion if you like. But just to be clear, that wasn't
- 17 the position that I was coming from. I was just
- 18 suggesting that the parties come together.
- 19 And, again, the -- actually DWP, as I was trying
- 20 to point out, is operating in some ways from a position of
- 21 weakness given the history of this Board on permits. But
- 22 at the same time, flies, odors, and dust are state minimum
- 23 standards and state minimum standards are something that I
- 24 know all of us take very seriously. If there was an issue
- 25 there, I think that we'd all feel that that would need to

- 1 be addressed.
- 2 So, again, hopefully, you know, we can get more
- 3 information over the next week. And if there's any
- 4 possibility of the parties working together and trying to
- 5 work something out, that's always a beneficial thing. I
- 6 think that's something we all try to strive for.
- 7 So I think with that, we can move on to the next
- 8 item.
- 9 DEPUTY DIRECTOR LEVENSON: Okay. Mr. Chair,
- 10 before we move on, two points: One, is would you like us
- 11 to have staff join the LEA in going out to visit that site
- 12 prior to the Board meeting? We'd try and --
- 13 CHAIRPERSON PAPARIAN: I mean if they're going to
- 14 go to the DWP site and see what's going on there and if
- 15 they haven't done that yet and if it's convenient.
- 16 This will be a southern California office staff?
- 17 DEPUTY DIRECTOR LEVENSON: Yeah, presumably.
- 18 CHAIRPERSON PAPARIAN: Yeah. That would be a
- 19 good thing, I would think.
- 20 DEPUTY DIRECTOR LEVENSON: Okay. And then also
- 21 we may revise the agenda item prior to the Board meeting
- 22 just based on any of the new information that we get and
- 23 any analysis we can add in. So we'll notify you and the
- 24 public as soon as that revision is -- if it is posted and
- 25 when.

1 COMMITTEE MEMBER JONES: Can I ask a follow-up

- 2 question?
- 3 CHAIRPERSON PAPARIAN: Mr. Jones.
- 4 COMMITTEE MEMBER JONES: Thanks, Mr. Chair.
- 5 Just a follow-up question. In reading the item,
- 6 your staff went out and did a pre-permit inspection on --
- 7 MR. de BIE: It's on page 7-3. September 9th.
- 8 COMMITTEE MEMBER JONES: So on September 9th your
- 9 staff, staff of the Waste Board, went out and found no
- 10 violations?
- 11 MR. de BIE: That's correct.
- 12 COMMITTEE MEMBER JONES: And the LEA has found no
- 13 violations?
- MR. de BIE: That's correct.
- 15 COMMITTEE MEMBER JONES: Okay. I just wanted to
- 16 make sure, because, you know, I agree with Mr. Paparian.
- 17 There have been a lot of permits that never made it to
- 18 this body because they weren't in a position to be
- 19 approved. There's been hundreds of them. They usually
- 20 get here once the work has been done. And in some -- I
- 21 can tell you, some permits have taken years and years and
- 22 years to even get to this body. So that kind of makes it
- 23 a little tough, because they've worked an awful lot of
- 24 issues prior to it getting to this body.
- 25 All right. But our staff has gone out there and

- 1 concurred that there were no violations.
- 2 So thanks.
- 3 DEPUTY DIRECTOR LEVENSON: Okay. Moving on to
- 4 Item E, another permit San Bernardino. Consideration of a
- 5 Revised Full Solid Waste Facilities Permit (Transfer
- 6 Processing Facility) for the Sheep Creek Transfer Station,
- 7 San Bernardino County.
- 8 And Dianne will again be presenting this item.
- 9 MS. OHIOSUMUA: A revised proposed permit was
- 10 received on October 2nd, 2003. The Committee should have
- 11 before them a revised proposed permit. The website needs
- 12 to be updated. But copies of this document are on the
- 13 back table for interested parties.
- 14 The Sheeps Creek Transfer Station is located in
- 15 Freeland. It's owned and operated by the County of San
- 16 Bernardino. The facility is adjacent to the closing
- 17 Freeland landfill, which is also owned by the County of
- 18 San Bernardino.
- 19 The proposed permit will allow an increase in
- 20 traffic volume from 460 vehicles to 469 vehicles. It will
- 21 also extend the waste removal frequency from 48 hours to
- 22 72 hours.
- 23 The initial submittal was made in a timely manner
- 24 and the package was complete. The changes to the revised
- 25 proposed permit was minor and made at the request of Board

- 1 staff.
- 2 The LEA has certified that the application
- 3 package is complete and correct and that the report of
- 4 facility information meets the requirements of the
- 5 California Code of Regulations. The LEA has also
- 6 determined that the California Environmental Quality Act
- 7 has been complied with.
- 8 Board staff has determined that all the
- 9 requirements have been met.
- 10 Staff recommends the Board adopt Solid Waste
- 11 Facilities Permit Decision Number 2003-470, concurrence
- 12 with the issuance of a Solid Waste Facilities Permit No.
- 13 36-AA-0382.
- 14 Representatives from the LEA and the operator are
- 15 here to answer your questions.
- 16 CHAIRPERSON PAPARIAN: Any questions, members.
- 17 Mr. Jones.
- 18 COMMITTEE MEMBER JONES: I'll move adoption of
- 19 2003-470, Consideration of a Revised Full Solid Waste
- 20 Facilities Permit for the Sheep Creek Transfer Station in
- 21 Bernardino County.
- 22 COMMITTEE MEMBER PEACE: Second.
- 23 CHAIRPERSON PAPARIAN: Motion and a second.
- 24 Secretary, call the roll.
- 25 SECRETARY KUMPLAINIEN: Jones?

- 1 COMMITTEE MEMBER JONES: Aye.
- 2 SECRETARY KUMPLAINIEN: Peace?
- 3 COMMITTEE MEMBER PEACE: Aye.
- 4 SECRETARY KUMPLAINIEN: Paparian?
- 5 CHAIRPERSON PAPARIAN: Aye.
- 6 And this will be a candidate for consent.
- 7 Next item.
- 8 DEPUTY DIRECTOR LEVENSON: Item F, consideration
- 9 of a new Full Solid Waste facilities Permit (Transfer
- 10 Processing Station) for the Edom Hill Transfer Station in
- 11 Riverside County.
- 12 Willy Jenkins will be presenting this item.
- 13 MR. JENKINS: Good afternoon, Mr. Chair, members
- 14 of the Committee.
- 15 Agenda Item 9 is for consideration of a new Full
- 16 Solid Waste Facilities Permit for Edom Hill Transfer
- 17 Station.
- The proposed facility will be located on 8.4
- 19 acres within the Edom Hill Landfill boundary, which is
- 20 located -- or which is owned by Riverside County Waste
- 21 Management Department. The operator will be Waste
- 22 Management of the Desert.
- 23 When Agenda Item 9 was prepared for the proposed
- 24 transfer station, Board staff had not get completed the
- 25 analysis for the proposed project and so stated in the

- 1 item.
- 2 As of late Friday, October 3rd, of last week,
- 3 staff received additional clarifying information regarding
- 4 the proposed project.
- 5 In conclusion, because staff has not been able to
- 6 complete their review and staff has no recommendation for
- 7 the Board on Board Resolution Number 2003-471 and Solid
- 8 Waste Facilities Permit No. 33-AA-0296, staff, the LEA,
- 9 and the operator will continue to work on resolving any
- 10 issues.
- 11 This concludes staff's presentation. And I can
- 12 answer any questions.
- 13 Also here today for item are Lori Holk with the
- 14 LEA and Paul Willman representing Waste Management of the
- 15 Desert.
- 16 CHAIRPERSON PAPARIAN: Do you have any sense --
- 17 the items you need to complete, are you confident you'll
- 18 be able to complete those between now and the Board
- 19 meeting or --
- 20 MR. JENKINS: We're going to be looking at the
- 21 information the LEA sent and discuss them again later --
- 22 or this week on Thursday, and we'll see from there.
- 23 CHAIRPERSON PAPARIAN: Okay. So you don't have a
- 24 recommendation for us on this item yet?
- 25 MR. de BIE: Yes -- Mark de Bie, Permitting and

- 1 Inspection -- that's correct. We don't have a
- 2 recommendation for you today. And we did get some -- a
- 3 late submittal per our requests on Friday, and we haven't
- 4 had a chance to look at it.
- 5 Willy has indicated that the LEA and the contract
- 6 operator has set aside time during this week to talk with
- 7 us about our questions. And so we're optimistic that
- 8 we'll be -- we'll have a recommendation at the Board
- 9 meeting next week.
- 10 The issues at hand deal with site operations and
- 11 the hours at which they take place. There was
- 12 inconsistent references in the record in terms of when
- 13 certain activities were taking place, and so we sought
- 14 clarification on that. As well as one or two permit
- 15 conditions that are a bit inconsistent with typical
- 16 permits, specifically condition 17E, we're trying to
- 17 figure out how we need to read that one. One could read
- 18 that as that this solid waste facility permit actually
- 19 authorizes the site to accept hazardous waste. And that's
- 20 not the role of a solid waste facility permit, to allow a
- 21 facility to accept hazardous waste. So we're seeking
- 22 clarification on how that condition should be read. I
- 23 mean it could be read just as information indicating that
- 24 the facility, in addition to the nonhazardous solid waste,
- 25 is also, you know, taking in hazardous wastes, CRT's and

- 1 other materials. Typically we don't see it written this
- 2 way in a permit, so we're looking nor clarification on
- 3 that.
- 4 CHAIRPERSON PAPARIAN: Okay. Any questions, Mrs.
- 5 Peace, Mr. Jones?
- 6 COMMITTEE MEMBER JONES: Yeah, I do.
- Was the CEQA document and everything okay?
- 8 That's not at issue here?
- 9 MR. de BIE: That was one of the documents that
- 10 had inconsistent references. So you had the CEQA document
- 11 you had a lease agreement, you had the record in front of
- 12 the Board of Supervisors, you have the permit, you have
- 13 the JT -- or the transfer processing report, all sort of
- 14 characterize the activities and the hours of which they
- 15 take place differently.
- 16 We also received correspondence from the county
- 17 as the operator, which further clarify things differently.
- 18 And so it was a mix match of information, and we're trying
- 19 to sort it out.
- 20 COMMITTEE MEMBER JONES: Okay. I'm getting a --
- 21 Okay. The CEQA document is a limiting document. Did they
- 22 exceed the limits in the CEQA document in stuff they've
- 23 brought forward? Exceeded.
- MR. de BIE: Potentially, yes. And the CEQA
- 25 record isn't that clean. They did do a document and then

- 1 at the tail-end of the process they did an exemption for
- 2 expanding the hours of operation, as well as adding a
- 3 third landfill in which they would be servicing with the
- 4 transfer station. And staff was only made aware of that
- 5 late in the process.
- 6 So it's not as straightforward as a document that
- 7 has a very concise description. It's a bit involved. In
- 8 terms of the CEQA documents, the exemption references
- 9 lease agreements. It takes some sleuthing in order to
- 10 sort it out.
- 11 And what we're -- what staff is trying to get at
- 12 is just clarity so that there aren't issues later down the
- 13 road in terms of how things are to be interpreted. We
- 14 want to make sure everyone understands how this site is
- 15 going to be operating so that, you know, if an LEA or
- 16 Board staff person goes out to the site and sees something
- 17 happening, that it matches their understanding and won't
- 18 be a problem because, you know, we sorted it out early.
- 19 COMMITTEE MEMBER JONES: Okay. I mean unless the
- 20 LEAs got something to say -- see, I feel bad about sitting
- 21 at this Committee -- and I've heard it over and over and
- 22 over and over and over again for the seven years that I've
- 23 been here -- almost seven years, where the LEA thinks
- 24 they've got a document that absolutely represents what the
- 25 facility's going to do. And then because it doesn't

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- 1 exactly match something -- and I don't mean going over. I
- 2 mean if the CEQA document is bigger than the permit, it
- 3 shouldn't be an issue in my mind. But I'm not comfortable
- 4 with the description of what the problem was. The fact
- 5 that it's complicated, you know, I'll just, you know, pray
- 6 to God that I can figure it out as you explained it to me.
- 7 But it just -- you know, I'm hoping that we're not -- I
- 8 guess what I always worry about is us sending a message to
- 9 LEAs time after time after time that we do not think
- 10 they're capable of doing their jobs. And that bothers me.
- 11 It bothers me when we get to a committee meeting. And --
- 12 because the inference is that the LEA didn't do their job.
- 13 So you want us to wait a week so that you guys
- 14 can figure it out, maybe that's okay, because I don't
- 15 think there's another choice. But it sure doesn't do
- 16 anything for Partnership 2000 or believing an LEA that's
- 17 out in the field everyday. You know, and if it's all
- 18 over -- and it may not be, Mark. It may be something
- 19 bigger than that. But, you know, I mean the description
- 20 on E kind of tells me hazardous or other waste, because
- 21 it's going to be called universal waste at some point.
- 22 Things like CRT's, E-waste ABOP-type waste, that's
- 23 pretty -- that tells me a category of waste that seems
- 24 pretty normal in transfer stations. Usually they put down
- 25 exclusions and they tell you you can take special waste.

1 So, you know, it's six to one, a half a dozen of

- 2 the other. I mean how many firms did we see that just
- 3 said they can take special waste, you know. And special
- 4 waste would be this -- all of these wastes. With the term
- 5 "special waste," it would include them all. What we're
- 6 saying, it's not consistent because it could be something
- 7 else.
- 8 That just -- it boggles my mind. It just
- 9 confuses me.
- 10 MR. de BIE: It's not that -- it's not quite
- 11 that. And I'm trying to balance giving you all the detail
- 12 and trying to just give you a summary of the issue. But
- 13 typically in permits where you have a facility that has a
- 14 household hazardous waste collection activity, it's
- 15 described that way in the permit. And this one kind of
- 16 blurred the two into saying, "This is the permit that
- 17 authorizes this site to take hazardous wastes," and then
- 18 it gives examples of what those hazardous wastes are.
- 19 And so we're just trying to draw a distinction
- 20 that it's not the solid waste facility that is the
- 21 authorizing document for a facility to accept hazardous
- 22 waste. And we're just reading that condition as
- 23 potentially saying that.
- 24 So certainly, you know, the permit could contain
- 25 a reference to the types of waste that the facility

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- 1 handles and say that. But this one seems to be saying
- 2 that this is the permit that authorizes the site to take
- 3 hazardous wastes. So it's an inconsistent --
- 4 COMMITTEE MEMBER JONES: They'd still need the
- 5 DTSC waiver to even accept any of it.
- 6 MR. de BIE: They would. Certainly.
- 7 COMMITTEE MEMBER JONES: Okay. So I guess we're
- 8 not going to hear this till the Board meeting.
- 9 CHAIRPERSON PAPARIAN: We do have Mr. Willman
- 10 from the operator and Ms. Holk from the LEA. I'm
- 11 wondering if either of you want to --
- MS. HOLK: Just here to answer any questions.
- 13 CHAIRPERSON PAPARIAN: Okay. In reading this and
- 14 in hearing the staff presentation, I haven't seen anything
- 15 that seems like a huge issue to hold up this permit next
- 16 week. But on the other hand it seems like there are some
- 17 questions that you still need to be answered. It's
- 18 possible that answers could come back in some unusual
- 19 direction, but more than likely not.
- 20 My suggestion would be to push it to the full
- 21 Board meeting and have an abbreviated presentation at that
- 22 point, unless there are some issues that are identified by
- 23 the staff in their review of all ease documents in the
- 24 next few days that would warrant some more detailed
- 25 discussion.

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1 DEPUTY DIRECTOR LEVENSON: As Mark indicated, we
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- 2 are meeting with the LEA on Thursday and I think -- felt
- 3 that we could work these issues out. So --
- 4 CHAIRPERSON PAPARIAN: And this is one, as I look
- 5 at the timing, that we do need to act on this month.
- 6 DEPUTY DIRECTOR LEVENSON: Correct.
- 7 CHAIRPERSON PAPARIAN: We can't really put this
- 8 one off till November.
- 9 So I haven't heard anything from the Committee to
- 10 indicate any huge questions or discomfort with this
- 11 proposal. But on the other hand I think we do want to
- 12 make sure that all the issues are looked at properly
- 13 before we actually vote on it.
- 14 MR. de BIE: And it would be staff's intent that
- 15 if we were still discussing things, that we would
- 16 certainly bring the detail of those discussions to the
- 17 attention of the full Board so that they could make their
- 18 own assessment of the situation and direct staff
- 19 accordingly.
- 20 CHAIRPERSON PAPARIAN: Okay. Anything else on
- 21 this item?
- 22 COMMITTEE MEMBER JONES: I have one question.
- 23 CHAIRPERSON PAPARIAN: Mr. Jones.
- 24 COMMITTEE MEMBER JONES: In the permit work, in
- 25 the permit toolbox that is available to all operators, all

- 1 LEAs, Johnny and Billy down the street -- all they need's
- 2 a computer -- does it explain how you want these
- 3 conditions written?
- 4 MR. de BIE: It provides examples of possible LEA
- 5 conditions that the LEA might want to consider inserting
- 6 in the permit. And we do not have an example of this
- 7 specific -- I don't believe we have an example of this
- 8 specific issue about characterizing, you know, hazardous
- 9 wastes and acceptance, that sort of thing. And so --
- 10 COMMITTEE MEMBER JONES: This might be one that
- 11 needs it. I mean if it's going to create -- I mean I
- 12 didn't read that as being an issue. But you did and your
- 13 staff did, so it's an issue. But, you know, you ought to
- 14 give -- you ought to tell the world out there how you want
- 15 it written --
- MR. de BIE: Certainly.
- 17 COMMITTEE MEMBER JONES: -- so we don't have to
- 18 waste our time on stuff like this.
- 19 MR. de BIE: I totally agree. And I think, you
- 20 know, given some references in this condition on CRT's and
- 21 E-waste, some clarity on how to characterize those kinds
- 22 of activities at the sites would be of help. So we'll be
- 23 looking into that certainly.
- 24 CHAIRPERSON PAPARIAN: Okay. Ready for the next
- 25 item?

- 1 DEPUTY DIRECTOR LEVENSON: Item G.
- 2 CHAIRPERSON PAPARIAN: Yeah, go ahead.
- 3 DEPUTY DIRECTOR LEVENSON: Sure.
- 4 Item G is consideration of a Revised Full Solid
- 5 Waste Facilities Permit (Disposal Facility) for the Bass
- 6 Hill Landfill, Lassen County.
- 7 John Whitehill will be making the presentation.
- 8 MR. WHITEHILL: Good afternoon, Board members.
- 9 The Bass Hill Landfill is located about eight
- 10 miles south of Susanville near Highway 395. All the
- 11 adjacent land use around this facility is not private
- 12 land, but it's publicly-owned land, including the Bass
- 13 Hill Wildlife Area, which is owned by the California
- 14 Department of Fish and Game.
- 15 The facility is owned by Lassen County. But in
- 16 1998 the Lassen Regional Solid Waste Management Authority,
- 17 which represents Lassen County and the City of Susanville,
- 18 they took over operations at the site.
- 19 Revised permit addresses the following changes,
- 20 some of which I'll discuss in more detail in just a
- 21 minute:
- 22 First there's a change and a clarification in the
- 23 permitted tonnage at this site. There's an increase in
- 24 the permitted hours and days of operation. And there's --
- 25 reflects the implementation of a site-specific litter

- 1 control and mitigation measures.
- 2 There's an update in the estimated closure date,
- 3 that's changing from 1999 to 2028, based on new data.
- 4 And for the first time there's a specific
- 5 subtitle D footprint that's specified in the permit at 32
- 6 acres. And also the height of the landfill is specified
- 7 for the first time.
- 8 First of all the tonnage. The 1989 permit
- 9 specifies an average of 28 tons per day and a peak of 30
- 10 tons per day. However, the landfill is currently
- 11 accepting an average of around 50 or 60 tons per day based
- 12 on the skills that were recently installed.
- 13 They occasionally have one-day peaks between 120
- 14 and 150 tons per day. However, rather than specifying a
- 15 permitted peak tonnage in this permit, the LEA instead is
- 16 limiting the landfill only to that tonnage which is
- 17 generated in Lassen County.
- 18 That's because Public Resources Code, Section
- 19 44014 states that the LEAs permit shall contain all terms
- 20 and conditions which the enforcement agency determines to
- 21 be appropriate for the operation of a solid waste
- 22 facility.
- 23 As Mark mentioned a little bit ago, the P&I
- 24 branch provides an unofficial kind of template to help the
- 25 LEAs organize the terms and conditions, findings, limits,

- 1 monitoring requirements in each permit. And our template
- 2 that we provide also suggests some design and operating
- 3 parameters and also provides some sample language for the
- 4 permits that might come in handy.
- 5 However, in this case the LEA determined that a
- 6 specific peak daily tonnage is not appropriate or
- 7 applicable to this site. And that's for the following
- 8 reasons:
- 9 First, the landfill, the outlying transfer
- 10 stations and the other two active landfills are only
- 11 allowed to accept waste generated in Lassen County, which
- 12 is a total of about 70 tons per day, well within the
- 13 capabilities of the Bass Hill Landfill.
- 14 The tonnage of the landfill greatly varies from
- 15 day to day and from season to season. Any limit on peak
- 16 tonnage would have to be many times higher than their
- 17 actual average tonnage to accommodate occasional peak
- 18 loadings. And those are usually large deliveries of heavy
- 19 weights such as concrete C&D or metals.
- 20 Also, there's not a feasible disposal alternative
- 21 if the landfill were to be closed for exceeding its
- 22 permitted peak tonnage. For that reason the LEA
- 23 determined that just limit them -- to make sure they only
- 24 take waste within Lassen County and that would cover them.
- The LEA, by the way, acted as lead agency for

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- 1 CEQA in this case and they addressed this condition
- 2 specifically in their CEQA document.
- 3 Also, the LEA issued a notice and order when they
- 4 realized that the landfill was operating over tonnage.
- 5 As far as the hours and days go, the LEAs permit
- 6 will limit the landfill to daylight operating hours. If
- 7 the hours change, they'll be able to update it with an
- 8 hour-defined limit. And this permits conditions and
- 9 addresses litter control measures. When they -- when the
- 10 LEA did their CEQA document, the Department of Fish and
- 11 Game, that's the adjacent landowner, they commented that
- 12 they thought that there should be additional mitigation
- 13 measures. And so the LEA directed the operator to provide
- 14 additional litter mitigation measures which would be
- 15 implemented.
- 16 So in conclusion, Board staff have determined
- 17 that all the requirements for the proposed permit have
- 18 been fulfilled, and staff recommend that the Board adopt
- 19 Board Resolution No. 2003-472, concurring with the
- 20 issuance of Solid Waste Facilities Permit No. 18-AA-0009.
- 21 Ernie Genter representing the LEA is here to
- 22 answer any questions, as well as Tom Valentino
- 23 representing the operator.
- 24 CHAIRPERSON PAPARIAN: Questions?
- Mrs. Peace.

- 1 COMMITTEE MEMBER PEACE: Yes. Where they're not
- 2 required to have a tonnage limit or a traffic limit, is
- 3 this normal for other rural landfills?
- 4 MR. WHITEHILL: It's rare. There's -- I can't
- 5 name all the examples. I know that the other permits that
- 6 this LEA has issued for their very small rural landfills
- 7 have been similar. Westwood Landfill, which got their
- 8 permit earlier this year, they're also in Lassen County.
- 9 Because they're limited to only waste within Lassen
- 10 County, there was no tonnage in that one as well.
- 11 COMMITTEE MEMBER PEACE: Well, do think this sets
- 12 kind of a bad precedent, we don't make them have a ton
- 13 limit or a traffic limit, that it sets a precedent that
- 14 maybe we don't want to get into?
- 15 MR. WHITEHILL: I don't know if this particular
- 16 case sets a precedent. This is a very site-specific
- 17 conditions and findings that the LEA justified, as we
- 18 wouldn't, you know, go along with this unless the LEA had
- 19 made specific -- site-specific findings to justify this.
- 20 MR. de BIE: Member Peace, staff views that there
- 21 are limits in this permit. You know, there's descriptive
- 22 information in here that we're reading as a limit saying
- 23 that, you know, the limit on tonnage is the waste
- 24 generated in the county and they have no waste imported
- 25 from any other county. And it's a very small county in

- 1 terms of total volume of waste.
- 2 So you look at the worst case scenario, if all
- 3 the wastes in the county went to this landfill, whether or
- 4 not they could handle it. And we are assured by reviewing
- 5 the documents that they can handle all of that waste.
- 6 And then the waste would be brought into the
- 7 site, either through self-haul or commercial. And so if
- 8 you factor in the ratios of self-haul commercial, we're
- 9 assured in reviewing the document that the site could
- 10 handle the number of vehicles anticipated to take all that
- 11 waste in there.
- 12 The LEA did do a CEQA document that utilized
- 13 those kind of calculations in assessing the potential
- 14 environmental impacts and wrote the permit consistent with
- 15 that. So they're not hard numbers, but there are limits
- 16 in the permit.
- 17 COMMITTEE MEMBER PEACE: So if there was a boon
- 18 growth out there, how would we know if it still fell under
- 19 the CEQA if we don't have any tonnage or traffic numbers?
- 20 MR. de BIE: You're quite perceptive. Yes, that
- 21 was an issue that we discussed with LEA, about that, and,
- 22 you know, if there was -- you know, if they changed the
- 23 county ordinance or whatever and started allowing waste
- 24 coming in from other counties or from the State of Nevada,
- 25 you know, how would that be affected?

- 1 And as well as if there was a growth in amount of
- 2 waste generated, there are still some descriptive
- 3 information in the permit that indicates typically how
- 4 much waste is generated and from where. And so at that
- 5 time if we saw those values being surpassed, we would ask
- 6 the LEA to address that permit in terms of a permit review
- 7 to see if it was still adequate.
- 8 COMMITTEE MEMBER PEACE: So you don't think it
- 9 would just be better at this time to make them have a
- 10 tonnage limit or a traffic limit, just put it in there?
- 11 MR. de BIE: That's staff's preference, is to
- 12 have a hard number so that, you know, there is clarity in
- 13 terms of how to measure this site and relative to the CEQA
- 14 review. But it is the LEA that writes the permits.
- 15 COMMITTEE MEMBER PEACE: It disables our ability
- 16 to do an analysis when a revised permit comes before the
- 17 Board or when we have to deal with complaints. I mean
- 18 don't they still have to weigh the incoming waste anyway
- 19 for the Disposal Reporting System? So I don't know why
- 20 it's such a big deal to track the tons.
- 21 MR. WHITEHILL: Oh, they do track the tons. They
- 22 keep records of the number of tons that come in of course
- 23 for tracking diversion, yes.
- 24 COMMITTEE MEMBER PEACE: Then why would it be
- 25 such a problem then to just put a permitted tonnage limit?

- 1 MR. de BIE: Yeah, I think we should refer that
- 2 to the LEA and how they approach writing this permit. I
- 3 don't want to speak too much for him.
- 4 MR. GENTER: My name's Ernie Genter, LEA for
- 5 Lassen County.
- 6 What's the question again?
- 7 COMMITTEE MEMBER PEACE: Just wondered why you
- 8 didn't put a permitted tonnage limit or a traffic limit in
- 9 the permit.
- 10 MR. GENTER: First off, we're not mandated to or
- 11 required to. But I did address the issue. And as was
- 12 outlined in a fair amount of detail in the CEQA document,
- 13 it just did not make sense for this site. It fluctuates
- 14 too much. There's a disposal tonnage. There's a
- 15 through-the-gate tonnage, which is point variable and
- 16 quite different. And the site can handle anything that
- 17 the county considers. And it is by ordinance the no
- 18 out-of-county waste is accepted at the facility. Tonnage
- 19 doesn't mean anything.
- 20 It would be an after-the-fact enforcement. And
- 21 what would you do to update the permit? And why do that
- 22 when this covers that -- we don't have to update the
- 23 permit to handle.
- 24 And the bottom line is that the facility meet the
- 25 state minimum standards. And as long as it does that,

- 1 tonnage is irrelevant.
- 2 COMMITTEE MEMBER PEACE: Personally I'd still
- 3 want to see a permitted tonnage limit on there like every
- 4 other permit so they're all consistent.
- 5 MR. GENTER: I guess you need to change the
- 6 regulation.
- 7 CHAIRPERSON PAPARIAN: Does this -- let me just
- 8 ask Mr. de Bie or Mr. Levenson.
- 9 Do you feel that this would set a precedent
- 10 whereby other facilities we'd start seeing without tonnage
- 11 in the permits?
- 12 Could Mr. Edgar come forward if his clients would
- 13 start putting forward permits without tonnage in them.
- 14 DEPUTY DIRECTOR LEVENSON: Yeah, so far to date,
- 15 as John indicated earlier, this has been a rare
- 16 circumstance. Part of the problem is that there's no
- 17 specific requirement for a tonnage -- a quantitative
- 18 tonnage limit in the regulations. So this is allowable on
- 19 those grounds.
- 20 Our preference is definitely to have a tonnage
- 21 limit.
- But I'll ask Mark to respond as well. But I
- 23 don't think this is going to set a precedent. It's a
- 24 small isolated rural county.
- MR. de BIE: If the precedent has been set, it's

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- 1 already been set. This is the second or third permit that
- 2 has been written like this. Unless Ernie starts a
- 3 grass-root revolt in the LEA community to have all of them
- 4 start writing permits like that, I don't expect it to
- 5 extend out much more beyond those jurisdictions that
- 6 Ernie's involved with because I think both operators and
- 7 LEAs see the advantages of having specific thresholds
- 8 there that all can agree on in terms of expectations. So
- 9 I don't expect that it would extend much out from the
- 10 current use.
- 11 Certainly if it -- if we did see more and more
- 12 permits being proposed this way, it would be the option of
- 13 the Board to clarify the expectations in writing permits
- 14 and indicating that certain limits are expected and should
- 15 be expected. And that would probably have to be in a
- 16 regulation in order to have it enforced.
- 17 COMMITTEE MEMBER PEACE: What would it take to
- 18 change the regulation?
- 19 MR. de BIE: What would it take to --
- 20 COMMITTEE MEMBER PEACE: Yeah.
- 21 MR. de BIE: It would take significant resources
- 22 I think. You know, certainly you can adjust in terms of
- 23 how the scope of the regs -- if you just want to add in,
- 24 you know, something in the regulations that say, "All
- 25 permits will have a tonnage threshold, " that may be easier

- 1 than, you know, trying to add some other language in there
- 2 that, you know, allows some exclusions or situations or
- 3 more descriptive information. So the simpler may be the
- 4 easier. But then it's hard to predict sometimes.
- 5 It's not a -- it wouldn't be a Section 100 type
- 6 change, that is, just a clarification. It would be a full
- 7 regulation package.
- 8 COMMITTEE MEMBER PEACE: Okay. I guess I still
- 9 don't see what the big problem with, say, take what, 62
- 10 tons a day or something. I know they're only permitted
- 11 for 28. That's another thing I didn't quite understand.
- 12 In 2003 the LEA said there was five violations of the
- 13 permit in terms and conditions. But if in the first six
- 14 months of 2003 they were exposed to 62 tons a day, and the
- 15 permit only allowed 30, wouldn't they have more violations
- 16 than five?
- 17 MR. GENTER: We wanted to have some -- new
- 18 installed scales and where they were weighted that way --
- 19 or weighted waste. It had not been weighed prior to that.
- 20 It was based on various conversion factors that had been
- 21 used. And we wanted to see several months worth of data
- 22 before we made a determination that was being accepted at
- 23 the site.
- 24 Peace pass Okay. I guess I realize it's not
- 25 regulations so there's nothing we can do about it. But I

- 1 still would like to see -- I mean if they're only taking
- 2 62 tons a day, so put it at 100, why don't we.
- 3 MR. GENTER: Well, if you look -- the maximum
- 4 that they have received it in one day is 600 through the
- 5 gate. But that was, for the most part, about 400 tons I
- 6 think of inert material that's used for ADC in the road
- 7 base. And so does that count and -- make a permit for 600
- 8 tons per day when in fact they only get 50.
- 9 COMMITTEE MEMBER JONES: But that wouldn't be
- 10 disposal.
- 11 COMMITTEE MEMBER PEACE: Yeah, that wouldn't be
- 12 disposal.
- 13 COMMITTEE MEMBER JONES: That's not disposal.
- 14 MR. GENTER: Well, is the tonnage for disposal or
- 15 through the gate? We've been told both at different
- 16 times.
- 17 COMMITTEE MEMBER JONES: It's for disposal.
- 18 CHAIRPERSON PAPARIAN: Do you have anything else,
- 19 Mrs. Peace?
- 20 COMMITTEE MEMBER PEACE: No.
- 21 CHAIRPERSON PAPARIAN: Mr. Jones?
- 22 COMMITTEE MEMBER JONES: I do because Ernie's got
- 23 me a little twisted right now.
- 24 Here I am upset at our staff for going over
- 25 mincing words. And you have decided to go the absolute

- 1 opposite and not include words. And you know what, I got
- 2 no problem dishing it out to anybody that needs a piece.
- 3 But tell me where it doesn't say that we have the
- 4 ability -- that an LEA has a right -- or has a
- 5 responsibility as an LEA to condition and ensure the safe
- 6 operation of a landfill?
- 7 MR. GENTER: It doesn't.
- 8 COMMITTEE MEMBER JONES: That's your job, right?
- 9 MR. GENTER: Yeah.
- 10 COMMITTEE MEMBER JONES: Okay. So you're telling
- 11 me that because -- the permits that we require, that
- 12 there's nothing that says that there be a cap?
- 13 MR. GENTER: They don't require -- there's no
- 14 requirement that there be a cap on a permit on tonnage, no
- 15 regulatory requirement.
- 16 COMMITTEE MEMBER JONES: So what do you use as
- 17 your rule?
- 18 MR. GENTER: The state minimum standards that the
- 19 site -- state minimum standards.
- 20 BOARD MEMBER JONES: And that's because of the
- 21 amount of waste that's coming in, right?
- MR. GENTER: No.
- 23 COMMITTEE MEMBER JONES: Sure it is, Ernie. I
- 24 mean if you got too much waste and you don't have enough
- 25 material, you don't have enough equipment or personnel on

- 1 site to manage that waste, you're not going to operate to
- 2 state minimum standards.
- 3 MR. GENTER: Site operations and designs are not
- 4 based on a daily peak. It's based on an average that they
- 5 would get.
- 6 COMMITTEE MEMBER JONES: Would you get a
- 7 violation if you brought in 600 tons of waste and had one
- 8 D8 and it operated for 8 hours and you couldn't put it in
- 9 place? Would there be a violation of the landfill that
- 10 day that took that waste?
- 11 MR. GENTER: Depends if they could get it done or
- 12 not.
- 13 COMMITTEE MEMBER JONES: I'm telling you they
- 14 couldn't get it put in place in a day. Is there a
- 15 violation of state minimum standards that day because they
- 16 didn't operate to state minimum standards?
- 17 MR. GENTER: Yes, if they did not get cover or
- 18 whatever the state minimum standards was --
- 19 COMMITTEE MEMBER JONES: So what I think you're
- 20 drawing is you're saying, "I'm going to go to state
- 21 minimum standards, but I'm not going to have any
- 22 parameters to determine whether or not state minimum
- 23 standards are being meant."
- 24 MR. GENTER: There are some parameters in the
- 25 RDSI, in the CEQA document, and the permit.

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1 COMMITTEE MEMBER JONES: And the RDSI doesn't

- 2 talk about incoming tonnage?
- 3 MR. GENTER: Yeah, it does.
- 4 COMMITTEE MEMBER JONES: And that's part of our
- 5 regulations?
- 6 MR. GENTER: In general.
- 7 COMMITTEE MEMBER JONES: Is that part of our
- 8 regulations?
- 9 MR. GENTER: Yeah.
- 10 COMMITTEE MEMBER JONES: And what does it talk
- 11 about?
- 12 MR. GENTER: It doesn't talk about a peak per se.
- 13 COMMITTEE MEMBER JONES: But it doesn't say don't
- 14 do peak. It says talk about the waste. So what you chose
- 15 to do -- what you chose to do is say you can take
- 16 everything in the waste shed, right?
- 17 MR. GENTER: Yeah.
- 18 COMMITTEE MEMBER JONES: That's legit, I think,
- 19 you know, from the standpoint that that probably falls
- 20 within it when you're at 70 tons a day. But it may be a
- 21 little more judicious to have a permit look like every
- 22 other permit in the state, except your five or six,
- 23 whatever you have, that have some kind of a tonnage
- 24 limitation on it, just from the standpoint of the
- 25 protection of the public.

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- 1 MR. GENTER: I think the public is well protected
- 2 in my jurisdiction with these permits. So we have a
- 3 difference of opinion, I guess.
- 4 COMMITTEE MEMBER JONES: So you're saying that
- 5 you don't think that there is any need to have tonnage
- 6 limitations on any landfill permit?
- 7 MR. GENTER: Not at this site.
- 8 COMMITTEE MEMBER JONES: Because you've got the
- 9 operators in place to deal with whatever comes in.
- The 600 peak that you talked about, that was ADC
- 11 road base, did they bury it or did they stockpile it?
- 12 MR. GENTER: Stockpiled it, most of it.
- 13 COMMITTEE MEMBER JONES: So they have the
- 14 expertise to stockpile it, but you don't have the
- 15 expertise to realize that's not waste going into a
- 16 landfill?
- 17 MR. GENTER: I've been told the tonnage could be
- 18 what comes through the gate. And actually that's been the
- 19 latest general consensus, is that the tonnage that's
- 20 permitted on the permit is through the gate, not disposal.
- 21 And am I wrong, Mark, on that?
- MR. de BIE: There are advisories that have been
- 23 put out to LEAs indicating that the permit should reflect
- 24 the total tonnage that's handled at the site that's
- 25 consistent with CEQA. But certainly the LEA has the

- 1 option to indicate X amount of that tonnage is for
- 2 disposal, X amount is, you know, beneficial reuse and
- 3 those sorts of things. The level of detail will vary from
- 4 sight to site in terms of how they break it out, and
- 5 that's kind of based on the CEQA analysis that was done.
- 6 So if you have a CEQA document that says the site takes
- 7 10,000 tons of material, half of which is beneficial
- 8 reuse, then we're going to look for a permit that says
- 9 5,000 tons is waste for disposal, 5,000 tons for
- 10 beneficial reuse. We want to see some consistency there.
- 11 COMMITTEE MEMBER JONES: Did the JTD that Mr.
- 12 Genter approved for this correlate the operations and the
- 13 machinery on hand to the amount of waste that he thought
- 14 might come into the facility?
- 15 MR. de BIE: I'm going to have ask John Whitehill
- 16 to answer that since he reviewed the document.
- John, did you hear the question?
- 18 MR. WHITEHILL: Well, I was just going to say,
- 19 yes, it does. But I could let the operator give you a
- 20 more detailed analysis of how they broke that down.
- 21 MR. VALENTINO: Good afternoon. I'm Tom
- 22 Valentino. I'm the manager of the JPA in Lassen County.
- 23 And, yes, that tonnage is matched to our
- 24 equipment. We have a D7 -- actually a relatively new D7R.
- 25 We've recently purchased a 826G compactor. We have a

- 1 backup bulldozer. We're prepared to handle the waste
- 2 stream in Lassen county. And that's what Mr. Genter is
- 3 proposing, is that we are just handling the waste in
- 4 Lassen County. And we think it's an appropriate policy to
- 5 protect human health and the environment, because we think
- 6 that it is appropriate for us to handle the waste stream
- 7 and not turn people away. One of the problems that we
- 8 have in Lassen, consistent with other rural counties, is
- 9 illegal dumping. It's something we're working strongly to
- 10 avoid; vehicle abatement, those types of things.
- 11 So we think that this is appropriate policy in
- 12 the Solid Waste Facilities Permit for this particular
- 13 facility. We're not trying to set a precedent. We're
- 14 trying to look at what makes the most sense for our
- 15 county.
- 16 COMMITTEE MEMBER JONES: If when you did the CEQA
- 17 document, you said that you were going to take everything
- 18 from the waste shed of Lassen County, and that
- 19 historically is 70 tons a day, 100 tons a day, whatever it
- 20 is, but that there would be occasion that more material
- 21 would come in. So we'd need a permit for 600 tons a day,
- 22 and we're going to just stay with Lassen County only.
- Does that pass muster with the Board of
- 24 Supervisors? Or does that get them nervous because it
- 25 says 500 tons a day?

- 1 MR. VALENTINO: It would pass muster in that our
- 2 JPA, which is comprised of both two council members in
- 3 Susanville, two supervisors, and a member at large. It
- 4 would pass muster with them. There's no plans in Lassen
- 5 County to expand Bass Hill Landfill to take waste from
- 6 other jurisdictions. Quite the contrary, what we're doing
- 7 is trying to handle our waste rather than export them to
- 8 Lockwood Landfill.
- 9 We're one of the few landfills in the eastern
- 10 Sierra that is staying open. We're trying to manage the
- 11 waste in our county. We're a very large county, as you
- 12 may know. We have to bring waste in from north from
- 13 Highway 299 up in Beaver and Little valley, south from the
- 14 Hurlong area. So we want to have the ability to manage
- 15 our wastes in-county and not have to depend on outside
- 16 assistance for that.
- 17 CHAIRPERSON PAPARIAN: Anything else, members?
- 18 What's the pleasure of the Committee?
- 19 COMMITTEE MEMBER JONES: I'll move adoption of
- 20 2003-472, consideration of a Revised Full Solid Waste
- 21 Facility Permit for the Bass Hill Landfill in Lassen
- 22 County.
- 23 CHAIRPERSON PAPARIAN: I'll second it.
- 24 Secretary, call the roll.
- 25 SECRETARY KUMPLAINIEN: Jones?

- 1 COMMITTEE MEMBER JONES: Aye.
- 2 SECRETARY KUMPLAINIEN: Peace?
- 3 COMMITTEE MEMBER PEACE: Aye.
- 4 SECRETARY KUMPLAINIEN: Paparian?
- 5 CHAIRPERSON PAPARIAN: Aye.
- 6 Now, I'm wondering if we should put this on
- 7 consent or whether we should bring this up to the
- 8 attention of the Board.
- 9 Any thoughts, members?
- 10 COMMITTEE MEMBER JONES: How about if we put it
- 11 on consents, because it is a long transportation down
- 12 here. And then just address the issue as a committee
- 13 item. Not their issue, but the issue of that
- 14 interpretation. Which I actually would love to argue
- 15 because, while he may be right, that may be his point of
- 16 view, I'd love to see somebody else's point of view
- 17 sometime.
- 18 So I wouldn't have a problem with dealing with
- 19 that at another committee meeting.
- 20 CHAIRPERSON PAPARIAN: That sounds good. Let me
- 21 just -- Mr. Bledsoe, I didn't know if you were trying to
- 22 get my attention or not.
- 23 ACTING CHIEF COUNSEL BLEDSOE: Well, on that
- 24 specific point, if you want an opinion from our office by
- 25 the next Board meeting, I think we could manage that.

- 1 CHAIRPERSON PAPARIAN: I think that would be
- 2 helpful.
- 3 COMMITTEE MEMBER JONES: Sure.
- 4 CHAIRPERSON PAPARIAN: And then I think we'll
- 5 proceed as Mr. Jones suggested. We'll put this on the
- 6 consent calendar. But as part of the Committee
- 7 presentation, I'll summarize the discussion that took
- 8 place here so that we alert the Board to the issue.
- 9 DEPUTY DIRECTOR LEVENSON: Okay. We still have
- 10 two permit items to get through. And I've asked staff to
- 11 shorten the presentations for those.
- 12 Item H is consideration of a Revised Full Solid
- 13 Waste Facilities Permit (Disposal facility) for the Avenal
- 14 landfill, Kings County.
- 15 And Virginia Rosales is going to present that.
- MS. ROSALES: Good afternoon.
- 17 The proposed permit is a revision for the March
- 18 '99 Solid Waste Facilities Permit. The facility is owned
- 19 and operated by the City of Avenal -- or excuse me -- it's
- 20 owned by the City of Avenal and operated by Madera
- 21 Disposal Systems, Incorporated.
- The proposed permit allows for the following
- 23 changes:
- 24 An increase in the maximum daily tonnage from 300
- 25 tons per day to 475 tons per day.

- 1 A modification of the facility hours from 7 a.m.
- 2 to 3:45 for the receipt of waste Monday through Saturday,
- 3 but the facility maintenance usually occurring until 5
- 4 p.m., to 7 a.m. to 5 p.m. for the receipt of waste Monday
- 5 through Friday and 7 a.m. to 4 p.m. on Saturday.
- 6 Acknowledgement of the change in operator from
- 7 the City of Avenal to Madera Disposal Systems,
- 8 Incorporated.
- 9 And the final change, a change in the estimated
- 10 closure year from 2040 to 2018.
- Board staff have reviewed the proposed permits,
- 12 supporting documentation, and have determined that all the
- 13 requirements have been fulfilled.
- 14 Board staff recommends concurrence in the
- 15 issuance of the proposed permit and adoption of Resolution
- 16 No. 2003-473, concurring in the issuance of Solid Waste
- 17 Facilities Permit No. 16-AA-0004.
- 18 CHAIRPERSON PAPARIAN: Questions, members?
- Mrs. Peace.
- 20 COMMITTEE MEMBER PEACE: Yeah, I have another --
- 21 a general question.
- 22 Again, there is no traffic limits limited by the
- 23 daily tonnage. Does CEQA establish a vehicle limit? When
- 24 you do a CEQA, does that ever establish a vehicle limit
- 25 because of admissions?

1 MS. ROSALES: I'm going to have to call on the

- 2 LEA or the operator to answer that.
- 3 MR. FLORES: Good afternoon. My name's Louis
- 4 Flores. I'm with Kings County Environmental Health
- 5 Services.
- 6 As far as your question, Member Peace, there is
- 7 reference to the number of vehicles that may access the
- 8 facility. But it doesn't necessarily put a cap on it per
- 9 se. And so we based this permit, which is actually a
- 10 revision, that what you see here on this proposed permit
- 11 is no change from what's already present in the existing
- 12 permit. However, there is an increase in tonnage that's
- 13 been requested nor this revision.
- 14 So hopefully that somewhat answers your question.
- 15 One other item also is that the permit is -- the
- 16 proposal for the hours of operation are not from 7 to
- 17 3:45, but in actuality from 7 to 5 p.m.
- 18 We do have the City of Avenal Planning Director
- 19 here, Steven Sobb, for any additional questions. We have
- 20 the Facility Operator/Manager of Operations. We have the
- 21 Waste Connections regional engineer is also present.
- 22 Madera Disposal Systems regional manager is also present
- 23 as well, and the City of Avenal Public Works Director for
- 24 any additional questions.
- 25 CHAIRPERSON PAPARIAN: Okay. Any other

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1 questions?
 2
            Mr. Jones.
 3
            COMMITTEE MEMBER JONES: No.
 4
            Mrs. Peace, do you have any other questions.
            Okay. Go ahead, Mr. Jones.
5
 6
            COMMITTEE MEMBER JONES: Thanks, Mr. Paparian.
7
            I'll move adoption of Resolution 2003-473,
8 consideration of a Revised Full Solid Waste Facility
   permit (Disposal facility) for the Avenal Landfill in
9
10 Kings County.
            COMMITTEE MEMBER PEACE: Second.
11
            CHAIRPERSON PAPARIAN: Motion and a second.
12
            Secretary, call the roll.
13
            SECRETARY KUMPLAINIEN: Jones?
14
            COMMITTEE MEMBER JONES: Aye.
15
16
            SECRETARY KUMPLAINIEN: Peace?
17
            COMMITTEE MEMBER PEACE: Aye.
18
            SECRETARY KUMPLAINIEN: Paparian?
19
            CHAIRPERSON PAPARIAN: Aye.
20
            I think that's a candidate for consent.
21
           Next item.
            MR. FLORES: Thank you very much.
22
            CHAIRPERSON PAPARIAN: Thank you. Thank you all
23
24 for coming up here.
25
            DEPUTY DIRECTOR LEVENSON: Okay. Item I, the
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- 1 last permit item, is consideration of a Revised Full Solid
- 2 Waste facilities Permit (Disposal Facility) for the Crazy
- 3 Horse Sanitary Landfill, Monterey County.
- 4 Mary Madison-Johnson will present this item.
- 5 MS. MADISON-JOHNSON: The Crazy Horse Landfill is
- 6 owned and operated by the Salinas Valley Solid Waste
- 7 Authority.
- 8 The proposed permit is to allow for two changes:
- 9 A change in hours for waste receipt and operations; and a
- 10 change of permitted estimated closure date from 2004 to
- 11 2006.
- 12 Board staff has reviewed the permit application
- 13 package in conjunction with the LEA and has determined the
- 14 following:
- 15 Design and operation facility are consistent with
- 16 state minimum standards.
- 17 The facility is identified in the county's
- 18 Integrated Waste Management plan -- siting element.
- 19 And the requirements of California Environmental
- 20 Quality Act have been complied with.
- 21 Therefore, in conclusion, staff recommend that
- 22 the Board adopt Solid Waste Facility Permit Decision
- 23 2003-474, concurring in the issuance of Solid Waste
- 24 Facility Permit 27-AA-0007.
- 25 CHAIRPERSON PAPARIAN: Any questions, members?

- 1 COMMITTEE MEMBER JONES: A quick one.
- 2 CHAIRPERSON PAPARIAN: Mr. Jones.
- 3 COMMITTEE MEMBER JONES: Thank you.
- 4 There was a problem with the Monterey -- or the
- 5 Salinas Transfer Station closing and a lot of that
- 6 material heading toward this facility. And there was a --
- 7 they were up against the vehicle counts.
- 8 Does this -- I don't see anything in here that
- 9 tells me that the vehicle counts are being altered.
- 10 MS. MADISON-JOHNSON: No, this does change. The
- 11 vehicle counts are still in an adequate range for what is
- 12 being accepted there. This is only changing hours.
- 13 COMMITTEE MEMBER JONES: All right. Well, is
- 14 that transfer station still operating?
- 15 MS. MADISON-JOHNSON: It's in a -- I'm not really
- 16 sure about the status. But I can certainly find that out
- 17 for the Board meeting. It was in kind of a limbo status
- 18 the last I personally have heard. And there's a decision
- 19 that the county is making as far as what the waste
- 20 management system will be.
- 21 COMMITTEE MEMBER JONES: Right. And I don't care
- 22 about that part. What I was worried about was when that
- 23 shut down traffic, these people were turning people away.
- 24 The scary part about that is they've already driven down
- 25 the access road to get into the landfill. So you've

- 1 already -- the cars have already traveled. And then
- 2 because they're up against their card number, you tell
- 3 them to turn around. So They got to drive all the way to
- 4 the other site, which doesn't do any -- I don't think
- 5 that's what CEQA -- I mean that's life, folks, in the big
- 6 city.
- 7 If this doesn't address it, are they going to
- 8 address it with waivers? And I see him with his hand --
- 9 he's hiding from me in the back of the room. He doesn't
- 10 want me to see -- oh, no, he isn't. Wrong one. I thought
- 11 it was somebody else. Sorry.
- 12 I thought it was somebody else.
- 13 You know, I'm worried about that. Or not
- 14 worried. But I mean it would seem to me if they're going
- 15 to manage this thing, they ought to make sure they can
- 16 deal with the vehicles if that thing shuts down.
- MR. de BIE: Mary, help me with my memory. This
- 18 permit was revised just last year in March?
- MS. MADISON-JOHNSON: Yes.
- 20 MR. de BIE: Wasn't one of the issues there the
- 21 traffic counts? That's what I'm trying to recall. There
- 22 was something about trucks coming in with cover as being
- 23 counted against them for waste, and that was clarified in
- 24 that last permit.
- MS. MADISON-JOHNSON: That has been an issue.

- 1 But I'm not sure, Mark, without checking and getting back
- 2 to Mr. Jones.
- 3 BOARD MEMBER JONES: Okay. That's fine. I mean
- 4 I have no problem with the permit. I just -- I hate
- 5 seeing --
- 6 MS. MADISON-JOHNSON: I don't think there's
- 7 anybody here from the LEA or the operator. They're the
- 8 right people to answer that.
- 9 CHAIRPERSON PAPARIAN: Do we have a motion?
- 10 COMMITTEE MEMBER JONES: Mr. Chair, I'll move
- 11 adoption of Resolution 2003-474, consideration of a
- 12 Revised Full Solid Waste Facility Permit (Disposal
- 13 Facility) for Crazy Horse Sanitary Landfill in Monterey
- 14 County.
- 15 COMMITTEE MEMBER PEACE: Second.
- 16 CHAIRPERSON PAPARIAN: Okay. There's a motion
- 17 and a second.
- 18 Secretary, call the roll.
- 19 SECRETARY KUMPLAINIEN: Jones?
- 20 COMMITTEE MEMBER JONES: Aye.
- 21 SECRETARY KUMPLAINIEN: Peace?
- 22 COMMITTEE MEMBER PEACE: Aye.
- 23 SECRETARY KUMPLAINIEN: Paparian?
- 24 CHAIRPERSON PAPARIAN: Aye.
- I think this is a candidate for consent also.

- 1 Next item.
- 2 COMMITTEE MEMBER PEACE: Mr. Chairman?
- 3 CHAIRPERSON PAPARIAN: Oh, Mrs. Peace, do you
- 4 have something?
- 5 COMMITTEE MEMBER PEACE: Yes. Before we go on to
- 6 the next item. I just noticed this month that quite a few
- 7 of the permits and permit revisions were submitted past
- 8 the pass deadline. I'm wondering, has this become a
- 9 problem for staff? Is this really squeezing you guys on
- 10 time? Are you happy with this pass deadline being
- 11 voluntary? Do we need to do something --
- 12 DEPUTY DIRECTOR LEVENSON: Let Mr. de Bie respond
- 13 in detail. But that is one of the reasons we flagged this
- 14 in a number of the agenda items, is that we were getting
- 15 submittals of permit applications beyond the voluntary
- 16 date, which would allow us a full 60 days to assess the
- 17 applications. And we are due to report back to the
- 18 Committee on that pilot program as soon as we get a little
- 19 bit of time to analyze kind of the last year, year and a
- 20 half in terms of their compliance with pass.
- 21 And I don't know if you want to add anything to
- 22 that, Mark.
- 23 MR. de BIE: The only thing I think I would add
- 24 is that this is sort of an unusual month in terms of how
- 25 permits came to us. In the recent past, the last few

- 1 months at least, we've had 60 days or they're very close
- 2 to 60 days. But there were a couple this time around that
- 3 did come in, and they were a number that came in and then
- 4 needed some changes either from the LEA side or from our
- 5 suggestions.
- 6 So I guess I'm saying it's -- if it continues
- 7 like this next month, yeah, then it would be an issue.
- 8 But I think -- I'm hoping this is just a peak and it will
- 9 even out next month.
- 10 COMMITTEE MEMBER PEACE: Thanks.
- 11 So right now you kind of like it the way it is?
- 12 You don't think it needs to be --
- 13 DEPUTY DIRECTOR LEVENSON: Well, we're definitely
- 14 flagging it to your attention for exactly that reason. If
- 15 this becomes a pattern, then it is going to cause a lot of
- 16 problems for us in terms of getting timely information and
- 17 reviews to you for your consideration.
- 18 So we will be looking at the time -- I don't know
- 19 how long it's been -- since 2002. We'll look at the
- 20 entire 15, 18 months and report back to you. But if it's
- 21 a continuing trend, then we are going to have to try and
- 22 address it in some way.
- 23 There's been previous attempts to change the
- 24 60-day period legislatively that have not succeeded. So
- 25 that's been a long-standing problem for the Board.

- 1 MR. de BIE: And Mary just whispered to me
- 2 relative to Crazy Horse, there was an effort made on the
- 3 LEA side to share draft documents with us. And so that
- 4 assisted us, enabled to facilitate the process when the
- 5 permit did come in for Monterey. So certainly when those
- 6 sorts of things occur, you know, we can handle less than
- 7 60 days and still get a complete item to the Committee.
- 8 So there's little things that we want to analyze,
- 9 some big things too, analyze and see the effectiveness in
- 10 overall getting a complete package to the Committee to
- 11 hear on a timely way. And it may not just be the 60 days.
- 12 It may be things like encouraging draft documents and that
- 13 sort of thing.
- 14 COMMITTEE MEMBER PEACE: Okay.
- 15 CHAIRPERSON PAPARIAN: Okay. So something we may
- 16 need to look at in the future.
- 17 Okay. Go ahead.
- DEPUTY DIRECTOR LEVENSON: Thank you, Mr. Chair.
- 19 Item J is the semi-annual update and publication
- 20 of the inventory of solid waste facilities which violate
- 21 state minimum standards.
- 22 And before Leslee Newton-Reed gets into this, as
- 23 she may also mention, is I just want to point out that we
- 24 now have the inventory on the website and we do update it
- 25 whenever there's any change in the status of any of the

- 1 facilities on the inventory or if there's new facilities
- 2 to be added. So we do have a kind of on-time updating
- 3 now.
- 4 I'd like to work with the Committee in terms of
- 5 finding out your preferences for future agenda items,
- 6 whether we might be able to just report once a year or
- 7 have a deputy's report whenever there's a change in the
- 8 inventory and so we can continue to discuss that.
- 9 MS. NEWTON-REED: Good afternoon.
- 10 The Board is required by the Public Resources
- 11 Code Section No. 44104 to maintain a list for all
- 12 facilities that violate state minimum standards and
- 13 publish it twice annually.
- 14 This is an informational agenda item only and no
- 15 Board action is required.
- 16 Since April, since the April update, six
- 17 facilities were removed from and four were added to the
- 18 inventory list as shown in Attachment 1?
- 19 Three of the sites are on the inventory for
- 20 landfill gas violations as shown in the graph in
- 21 Attachment 2.
- Details on each facility are in Attachment 3.
- 23 Here are the latest updates since the agenda item
- 24 was written:
- 25 The Azusa Land Reclamation Company Landfill has

- 1 responded to comments received by the multi-agent agency
- 2 task force regarding the hazardous waste cleanup, and is
- 3 currently in compliance with the notice and order. The
- 4 LEA will be issuing an amended notice and order next week.
- 5 Staff has developed draft business practices for
- 6 updating the inventory on the Board's website. A recent
- 7 meeting between the Facilities Operations Branch and
- 8 Permitting and Inspections Branch yield some exciting
- 9 options for a database-driven on-line inventory list.
- 10 There will be more information -- excuse me.
- 11 This concludes my presentation. Are there any
- 12 questions?
- 13 CHAIRPERSON PAPARIAN: Questions, members?
- 14 COMMITTEE MEMBER JONES: I do.
- 15 CHAIRPERSON PAPARIAN: Mr. Jones.
- 16 BOARD MEMBER JONES: Thanks, Mr. Chair.
- I appreciate this and I appreciate how it's going
- 18 down and I appreciate the way you do it. So I like seeing
- 19 it every six months, just so you know, just as one member.
- 20 For reasons like this: YSDA, Okay? -- not the
- 21 NorCAL Company but the landfill that was right next to the
- 22 Yuba-Sutter disposal site that this Board had to I think
- 23 extinguish a fire up and then close -- partial close?
- 24 Well, anyway -- right? We put out a fire, we had
- 25 to do some closure, we had to do some cover, right?

- 1 Okay. So when I look at all these things here
- 2 that should be in closure, everything here is something
- 3 that should be in closure with the exception of one item,
- 4 change of ownership. Which tells me somebody has bought
- 5 that site. Did they buy that site and know -- and I've
- 6 talked to Mike Wochnick about it because I got a call from
- 7 an elected official in another part of the state who
- 8 wanted to know. Who do we -- I mean somebody had to have
- 9 some responsibility here I mean to make sure that they
- 10 understood that that was not a fully closed landfill. Now
- 11 did these people buy this thing thinking they were going
- 12 to run a landfill in this toilet or what exactly?
- 13 MR. WOCHNICK: Mike Wochnick with the Closure
- 14 Unit. I'll try to address that.
- 15 Well, we and the LEA and our Legal Office have
- 16 been working with the new owner, who's not too happy right
- 17 now because --
- 18 COMMITTEE MEMBER JONES: Did they know that this
- 19 was here? Did they know all this was facing them?
- 20 MR. WOCHNICK: They knew it was adjacent to the
- 21 landfill. But the land had been, you might say, illegally
- 22 subdivided, because the whole -- there was one large
- 23 parcel that was included as the whole landfill property.
- 24 The parcel that the gentleman, a Mr. Beeler, bought was
- 25 subdivided from the portion that had waste on it. As far

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- 1 as we and the LEA know, on this other portion there is no
- 2 waste disposed on it as far as we know. But it was used
- 3 for certain activities during the active landfilling
- 4 operation.
- 5 ACTING CHIEF COUNSEL BLEDSOE: Mr. Chairman,
- 6 excuse me. May I interrupt for just a second.
- 7 Since this matter is an enforcement matter that's
- 8 pretty likely to lead into litigation, I don't want to
- 9 discuss it in very much detail right now. So perhaps I
- 10 could respond to the questions, if that would be okay with
- 11 you.
- 12 And specifically, we do not know for the purposes
- 13 of the record whether the property was illegally
- 14 subdivided.
- 15 COMMITTEE MEMBER JONES: Good cover.
- 16 ACTING CHIEF COUNSEL BLEDSOE: Thank you.
- 17 (Laughter.)
- 18 CHAIRPERSON PAPARIAN: Can I just ask a related
- 19 question on that?
- 20 It says here we can't find the owner. But the
- 21 new buyer was able to find the owner presumably in a
- 22 transaction.
- 23 ACTING CHIEF COUNSEL BLEDSOE: The owner appears
- 24 to live in another state. And so there has been a lot of
- 25 difficulty in serving him.

- 1 You know, as to the relationship between the
- 2 original owner of the entire property that contains the
- 3 landfill and the subsequent property owners, which there
- 4 are two -- and it's the current -- the land has changed
- 5 hands twice. It's the current owner that is particularly
- 6 upset that it has found out it owns part of a landfill.
- 7 And we understand that owner is attempting to rescind the
- 8 sale to get out of, you know, ownership position regarding
- 9 this property.
- 10 CHAIRPERSON PAPARIAN: Go ahead, Mr. Jones.
- 11 COMMITTEE MEMBER JONES: Thanks, Mr. Paparian.
- 12 I guess we need to -- this is what lists like
- 13 this should be able to do, not only for the public but for
- 14 this body. There is a problem here. Now, I don't want to
- 15 get into the detail of where the garbage was placed,
- 16 what -- I don't want to get into that. But all of these
- 17 things -- we're saying that there's no gas monitoring
- 18 going on. This site was on fire for 17 years. That I
- 19 will put on the record, because I saw the smoke coming up
- 20 every time I went to my facility right next door. And I
- 21 have enough anecdotal information from those that have
- 22 been there that long that it had been a fire at least that
- 23 long. This Board put it out. This Board did a great job.
- 24 But if it didn't eat up all the methane and
- 25 they're not doing gas monitoring, we got another potential

- 1 problem. So we need to look at what's here, I think, as
- 2 an example of these are the things that aren't being done
- 3 by whoever the owner is. And I think it's -- it may be
- 4 legal to say it's the guy that bought the piece that never
- 5 had a -- you know, that never took garbage, that it's on
- 6 him, the second owner. That may be legal and that might
- 7 be what we want to do.
- 8 I think somehow we better crank this up a little
- 9 bit or at least go out and do some monitoring of our own
- 10 to make sure that the gas is not getting -- see, we got to
- 11 look at two things. We got to make sure that there is gas
- 12 and that it's not on fire again, you know, it would seem
- 13 to me. If nobody is doing anything here, we at least need
- 14 to -- I'm not telling you what to do. You need to come up
- 15 with a plan. You need to think about it. You need to see
- 16 what's the appropriate level of investigation. And I
- 17 think that would be an important thing that this list
- 18 could provide as a tool for our staff, on this one anyway.
- 19 CHAIRPERSON PAPARIAN: Yeah, all very good
- 20 suggestions. And I think Mr. Jones also mentioned
- 21 generally on the list, liking to see it periodically.
- 22 Every six months I think has been the practice. But if
- 23 you want to, you know, in another --
- 24 DEPUTY DIRECTOR LEVENSON: We can do that.
- 25 CHAIRPERSON PAPARIAN: Okay.

- 1 DEPUTY DIRECTOR LEVENSON: And we also will --
- 2 we'll talk internally about YSDA and get back to you with
- 3 some further information and ideas.
- 4 CHAIRPERSON PAPARIAN: Yeah. And then the other
- 5 thing that I always like to look at -- I didn't add up the
- 6 numbers on this one -- is the number of publicly owned
- 7 facilities versus privately owned facilities. We don't
- 8 need to add it up right here now. But I always want to be
- 9 sure that the publicly owned facilities are being treated
- 10 in a comparable way to privately owned facilities. And
- 11 this list provides us one indicator of that, you know,
- 12 understanding that there are more rural facilities and so
- 13 forth with the publicly owned facilities.
- 14 But I think we always want to be sure that the
- 15 publicly owned facilities are being treated and enforced
- 16 in a comparable way to the privately owned facilities.
- 17 And, again, this list helps us keep an eye on that.
- 18 Anything else on this item?
- 19 Mr. de Bie.
- 20 MR. de BIE: As Leslee indicated, we've had some
- 21 discussion about what we can do with this item now that
- 22 we're moving towards -- more and more towards automating
- 23 it in database.
- 24 So certainly we'll take your input in terms of
- 25 what kind of queries we could do on the data and, you

- 1 know, different ways of presenting it. So we could do
- 2 private and public. We could do various, you know, closed
- 3 active. We could do, you know, various standards.
- 4 There's going to be a lot of interesting ways that we can
- 5 present the data and not just, you know, have a list. So
- 6 We'll be exploring those.
- 7 CHAIRPERSON PAPARIAN: And I think one of the
- 8 things that I heard suggested was, you know, as the
- 9 facilities get added to the list, you will go ahead and
- 10 post those on the website, which sounds --
- 11 MR. de BIE: Yes. And --
- 12 CHAIRPERSON PAPARIAN: -- sounds good to me, and
- 13 I'm sure the rest of the members will be comfortable.
- Maybe not.
- BOARD MEMBER JONES: After the three months.
- MR. de BIE: Before we formally move to a new way
- 17 of presenting it on the web, we'll bring it back to the
- 18 Committee with a demonstration on what it will look like,
- 19 and certainly get your input on, you know, how frequent
- 20 and what it should look like as it's being updated, that
- 21 sort of thing. So we'll be sharing that with you as soon
- 22 as we get it a little bit more formalized.
- 23 CHAIRPERSON PAPARIAN: Okay. Good.
- 24 Next and final item.
- Now, this is the ADC regs.

- 1 DEPUTY DIRECTOR LEVENSON: Correct.
- 2 CHAIRPERSON PAPARIAN: And will this need to come
- 3 to the full Board for a vote, or are we on the final --
- 4 DEPUTY DIRECTOR LEVENSON: Yes, unless we hear
- 5 some testimony to -- that makes you change -- or consider
- 6 a different recommendation than what we're recommending,
- 7 this would be the final iteration.
- 8 CHAIRPERSON PAPARIAN: Okay. And then is
- 9 there -- just so I know. I had one speaker slip, but I
- 10 don't think Mr. Smith-Klein is in the room still.
- Is there anybody else who's going to want to
- 12 speak on this item?
- No. Okay.
- 14 Still a little agenda management here.
- 15 COMMITTEE MEMBER JONES: Mr. Chair.
- 16 CHAIRPERSON PAPARIAN: So I think we can go
- 17 forward without a break.
- Mr. Jones.
- 19 COMMITTEE MEMBER JONES: I just have a question
- 20 before the resolution.
- 21 CHAIRPERSON PAPARIAN: Go ahead.
- 22 COMMITTEE MEMBER JONES: The issue on the LEAs
- 23 looking at the depth on the site of material, it was
- 24 brought up in a letter, but it was also brought up in a
- 25 discussion that we had. They're going to determine then

- 1 if there is a violation --
- DEPUTY DIRECTOR LEVENSON: -- for that day.
- 3 COMMITTEE MEMBER JONES: -- for that day.
- 4 I think part of the concern was, do they go back
- 5 and try to mathematically at some point determine if
- 6 there's been an abuse of ADC? And then that one it said
- 7 in the regs that LEA would not be involved at that point.
- 8 My understanding as a result of that meeting was
- 9 that we weren't going to go back and do that, you know,
- 10 because it's incalculable. I mean there's too many
- 11 variables.
- 12 Is that --
- 13 DEPUTY DIRECTOR LEVENSON: We can explain that
- 14 process. We've gone through that with the stakeholders.
- 15 And that's -- the explanation of that would be in the
- 16 final statement of reasons. So it's very clear how that
- 17 would be handled. But we can go through that as part of
- 18 the presentation today to explain that once more.
- 19 COMMITTEE MEMBER JONES: Okay. Because that was
- 20 my only question, Mr. Chairman.
- 21 CHAIRPERSON PAPARIAN: Okay. Well, I think if he
- 22 answers the question -- we've heard this several times.
- 23 Mrs. Peace -- well, why don't we get the answer
- 24 to that question, and then we'll see if any of the rest of
- 25 us have questions.

- 1 DEPUTY DIRECTOR LEVENSON: Would you like a
- 2 presentation, or you just want to address that question
- 3 and --
- 4 CHAIRPERSON PAPARIAN: No, why don't you just
- 5 answer that question.
- 6 MR. HOHLWEIN: That would be the first in a
- 7 series of steps if we found that the supporting
- 8 information found -- Excuse me.
- 9 COMMITTEE MEMBER JONES: Who are you?
- 10 CHAIRPERSON PAPARIAN: Identify yourself.
- 11 MR. HOHLWEIN: I'm terribly sorry.
- 12 Reinhard Hohlwein from the Permitting and
- 13 Inspection Branch.
- 14 That would be the first step. And if the
- 15 information that was found in the records supported that,
- 16 then there might be additional information that would also
- 17 confirm that. And I think there's been concern that it
- 18 might work backwards, that it would be information first
- 19 found in the records that would lead to field observations
- 20 or lead to conclusions. We have not really decided to
- 21 work that way. We -- the LEAs will work on the front end
- 22 of things. And, if necessary, the Board will also go out
- 23 there and, if possible, confirm that information. But I
- 24 don't think it's going to go -- work in both directions.
- 25 COMMITTEE MEMBER JONES: Okay. And, Mr. Chair?

- 1 I appreciate that. That answers my question,
- 2 because I want it to be enforced obviously. The last time
- 3 this happened I was the one that made the motions. So I
- 4 want it to be enforced. But you can't calculate. I think
- 5 we all know that. Terrains are different. Volumes are
- 6 different. Material types are different. As long as
- 7 that's not an issue, then, Mr. Chair, I am prepared to
- 8 move both of these resolutions.
- 9 MR. HOHLWEIN: However --
- 10 COMMITTEE MEMBER JONES: Oh, good. I knew there
- 11 would be more.
- 12 MR. HOHLWEIN: I don't want to go too far in one
- 13 bite.
- 14 There's the possibility that the records will
- 15 show that there's been a significant discrepancy -- am I
- 16 right? -- in that it's coming -- excuse me? -- by way of
- 17 the DRS records or, in the past, prior to DRS we've had
- 18 information that came in that showed that there may have
- 19 been a discrepancy between what was initially reported and
- 20 what was later discovered to have been used. So it's
- 21 conceivable that there will be a need to look at that.
- 22 But it won't lead to field investigations saying that that
- 23 volume was placed there and that could be confirmed. I
- 24 don't think you can do that post hoc. Is that what
- 25 you're -- does that answer the question?

- 1 COMMITTEE MEMBER JONES: I don't have a problem
- 2 if DRS says these guys used 400,000 tons. You go in and
- 3 find out where the heck did you use 400,000 if you only
- 4 brought in 200,000 waste? And you find out that they had
- 5 put it on side slopes and done other things and they just
- 6 didn't fill it out right. I don't have a problem with
- 7 that.
- 8 But where I get nervous is when -- and I haven't
- 9 heard it too much from this Board. But, you know, there
- 10 are some that think that you can calculate how much ADC
- 11 based on some kind of a normal mathematical equation.
- MR. HOHLWEIN: There's been a lot of concern.
- 13 COMMITTEE MEMBER JONES: And that's impossible.
- 14 It cannot be done.
- 15 So as long as we're not going down that track,
- 16 I'm fine -- I want you to do your job. I mean, you know,
- 17 Reinhard, what I'm saying, I don't care. If numbers show
- 18 an abuse, go find the abuse. My only concern was that in
- 19 the regs it almost sounded like we were going to do these
- 20 mathematical things as a course of action normally.
- 21 MR. HOHLWEIN: Right. That's not the way it's
- 22 going to work.
- 23 COMMITTEE MEMBER JONES: And you can't
- 24 reconstruct those faces. That was my only issue. As long
- 25 as that's not it, we don't have a problem.

- 1 CHAIRPERSON PAPARIAN: Can I Just as kind of a
- 2 follow-up.
- 3 The facilities when they report -- I think it's
- 4 when they report to the BOE, don't they indicate several
- 5 types of items? Do they indicate --
- 6 MR. HOHLWEIN: Well, there are materials that
- 7 will need to be reported for taxation purposes with
- 8 respect to disposal and there will be ones that will be
- 9 given credit that they will not pay fees --
- 10 DEPUTY DIRECTOR LEVENSON: We could have Lorraine
- 11 provide more detail on that if you wish.
- 12 But I would point out that I think it was in May
- 13 or so we had a -- earlier this year we had the results of
- 14 the last investigation on ADC. And that was kind of the
- 15 process that we typically use where if there was some
- 16 numerical discrepancies that staff had noticed -- we would
- 17 then go back out in the field and talk to the operator,
- 18 both DRS and P&I staff. If we'd end up -- if we couldn't
- 19 even resolve it at that point we'd come back to the Board
- 20 seeking further directions. But it wouldn't be a
- 21 backwards calculation at all. It would be bringing it
- 22 back to you for some direction.
- 23 And I think two rounds ago we did actually have a
- 24 couple of situations where the Board did direct us to take
- 25 further actions.

- 1 MR. de BIE: If I could add two cents. I think
- 2 you're dealing with numbers in potentially three different
- 3 areas. You can have it in the DRS in what's reported for
- 4 the BOE, as well as what is recorded in the daily tonnage
- 5 requirement or reports. And it would be staff -- Board
- 6 staff that would be looking at those kinds of numbers to
- 7 see if they're consistent. If they see some inconsistency
- 8 there, they would use that only as a flag to go and look
- 9 deeper to see if there's something going on, is there a
- 10 misreporting, is there some issue going on?
- 11 And if it can't be explained through misreporting
- 12 or whatever, then maybe we do end up saying something --
- 13 you know, that some of this material that had been
- 14 identified as being used as cover was actually disposed.
- 15 But that would be well down the road after trying to
- 16 eliminate all the other possibilities.
- 17 CHAIRPERSON PAPARIAN: Okay. This gets a little
- 18 beyond the regulations themselves. But how many items get
- 19 reported to BOE? How many tonnage and...
- 20 MS. VAN KEKERIX: Lorraine Van Kekerix with the
- 21 Waste Analysis Branch.
- I don't have a BOE report with me, so I can't --
- 23 I can give you more specifics after I go back to my
- 24 office. But basically BOE has the tons that are disposed.
- 25 And those are the tons that the fee is paid on. And then

- 1 it has some categories that deal with waste that may come
- 2 in that's not disposed for other kinds of uses like
- 3 erosion control. But that isn't collected in a
- 4 standardized way at all the different landfills around the
- 5 state.
- 6 So the primary thing that we look to BOE for is
- 7 the tons disposed. And during the DRS regulations
- 8 revisions process, we are working with BOE to see if we
- 9 can get the reports that come to them and come to us more
- 10 standardized.
- 11 CHAIRPERSON PAPARIAN: Okay. But then the
- 12 reports that come to us would have -- based on the things
- 13 we did a few months ago, would have the ADC numbers and
- 14 other beneficial --
- 15 MS. VAN KEKERIX: The DRS reports do have that,
- 16 ADC numbers.
- 17 CHAIRPERSON PAPARIAN: Right.
- Do we put that in the Swiss -- is it the Swiss
- 19 system? Yeah. We put the tons disposed at a facility in
- 20 the Swiss system.
- 21 MR. de BIE: Not in the Swiss system per se.
- 22 What we report in the Swiss system is permitted tonnage
- 23 and actual tonnage. But there is a database that tracks
- 24 the reported tonnage for the DRS.
- 25 MS. VAN KEKERIX: Right. The Disposal Reporting

- 1 System database has the disposed tons and the ADC.
- 2 CHAIRPERSON PAPARIAN: By facility?
- 3 MS. VAN KEKERIX: By facility, by jurisdiction.
- 4 And that is up on the web.
- 5 CHAIRPERSON PAPARIAN: Okay. Anything else on
- 6 this?
- 7 COMMITTEE MEMBER JONES: Mr. Chair?
- 8 CHAIRPERSON PAPARIAN: Mr. Jones.
- 9 COMMITTEE MEMBER JONES: I'll move adoption of
- 10 Resolution 2003-475, Consideration of the adoption of a
- 11 Negative Declaration (State Clearinghouse No. 2003092012)
- 12 for the proposed regulations for the Alternative Daily
- 13 Cover requirements.
- 14 COMMITTEE MEMBER PEACE: Second.
- 15 CHAIRPERSON PAPARIAN: Okay. There's a motion
- 16 and a second.
- 17 Secretary, call the roll.
- 18 SECRETARY KUMPLAINIEN: Jones?
- 19 COMMITTEE MEMBER JONES: Aye.
- 20 SECRETARY KUMPLAINIEN: Peace?
- 21 COMMITTEE MEMBER PEACE: Aye.
- 22 SECRETARY KUMPLAINIEN: Paparian?
- 23 CHAIRPERSON PAPARIAN: Aye.
- 24 And that was the CEQA item. So we have one more.
- 25 COMMITTEE MEMBER JONES: Mr. Chair, I'll move

- 1 adoption of Resolution 2003-476, consideration of the
- 2 adoption of the proposed regulations for the Alternative
- 3 Daily Cover requirements.
- 4 COMMITTEE MEMBER PEACE: Second.
- 5 CHAIRPERSON PAPARIAN: There's been a motion and
- 6 a second on this one.
- 7 I think we can substitute the prior roll call.
- 8 Typically on the final adoption of regulations
- 9 we've done an abbreviated presentation to the full Board.
- 10 Does that seem --
- 11 DEPUTY DIRECTOR LEVENSON: We have had
- 12 discussions with Legal staff about abbreviated versus even
- 13 being on consent. In this particular case we had to
- 14 extend the comment period on the Negative Declaration for
- 15 the South Coast AQMD until the 15th, the day before the
- 16 Board meeting. So while we're not anticipating any
- 17 comments, you know, we don't have that comment period
- 18 actually closed. So I think probably we're going to have
- 19 the abbreviated presentation in a full Board vote.
- 20 CHAIRPERSON PAPARIAN: Yeah, and I think --
- 21 generally on big reg packages I'm inclined to do that
- 22 anyway just as -- we can probably make it about as short
- 23 or shorter -- probably shorter than we had today.
- 24 DEPUTY DIRECTOR LEVENSON: See if we can make
- 25 Reinhard's presentation shorter.

1		MR. HOHLWEIN: I'll do my best.
2		COMMITTEE MEMBER JONES: I won't even ask a
3	question.	
4		CHAIRPERSON PAPARIAN: Okay. That covers our
5	regular a	genda.
6		Any public comment?
7		Seeing none.
8		This meeting is adjourned.
9		(Thereupon the California Integrated
10		Waste Management Board, Permitting and
11		Enforcement Committe adjourned at
12		4:25 p.m.)
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1	CERTIFICATE OF REPORTER		
2	I, JAMES F. PETERS, a Certified Shorthand		
3	Reporter of the State of California, and Registered		
4	Professional Reporter, do hereby certify:		
5	That I am a disinterested person herein; that the		
6	foregoing California Integrated Waste Management Board,		
7	Permitting and Enforcement Committe meeting was reported		
8	in shorthand by me, James F. Peters, a Certified Shorthand		
9	Reporter of the State of California, and thereafter		
10	transcribed into typewriting.		
11	I further certify that I am not of counsel or		
12	attorney for any of the parties to said meeting nor in any		
13	way interested in the outcome of said meeting.		
14	IN WITNESS WHEREOF, I have hereunto set my hand		
15	this 30th day of October, 2003.		
16			
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19			
20			
21			
22			
23	JAMES F. PETERS, CSR, RPR		
24	Certified Shorthand Reporter		
25	License No. 10063		